

TEXAS DEPARTMENT OF HOUSING AND COMMUNITY AFFAIRS

HOUSING AND HEALTH SERVICES
PUBLIC FORUM

El Paso Public Library
Auditorium
501 N. Oregon
El Paso, Texas

February 24, 2010
9:30 a.m.

COUNCIL MEMBERS:

PAULA MARGERSON, Co-Chair
JONAS SCHWARTZ
MARC GOLD
FELIX BRIONES
S.G. BARRON
MIKE GOODWIN
AMY GRANBERRY
KENNETH DARDEN
PAIGE MCGILLOWAY
JEAN LANGENDORF

ON THE RECORD REPORTING
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P R O C E E D I N G S

1
2 MS. MARGERSON: Good morning. I'm Paula
3 Margerson. We're really proud that you came this morning
4 to provide input into supporting for housing services.
5 And this is the Housing and Health Services Coordinating
6 Council. That is a mouthful. And we're newly formed, and
7 were established in the last legislative session. And
8 we're here to hear what you have to say. So thank you so
9 much for coming out and making the effort to be here.

10 So what I would like to do now is introduce --
11 have the members of the council introduce themselves to
12 you and tell you who they represent. I'm Paula Margerson,
13 and right now am the vice-chair. Our chair couldn't be
14 with us today, and so I'm pinch hitting. And I'm from
15 Plano and represent the Independent Living Movement pretty
16 much, which really is not about housing. It's about
17 living in the community in integrated settings. And so
18 I'm kind of here to make sure that that interest is
19 protected. At least that's how I see my role. So I'll
20 pass the mike along. Problem is I don't know which
21 direction to pass it. Does it matter?

22 MS. GRANBERRY: Doesn't matter.

23 MS. MARGERSON: Okay. We'll go that way.

24 MS. GRANBERRY: Good morning. I'm Amy
25 Granberry, and I work for Postal Bend Alcohol and Drug

1 Rehab Center in Corpus Christi. I also serve on the State
2 Board of the Texas Homeless Network. So I work with drug
3 and alcohol, mental health, and homeless issues.

4 MR. GOLD: My name is Marc Gold. I represent
5 the Texas Department of Aging and Disability Services.
6 DADS is the designated long-term services and supports
7 operating agency for the Health and Human Services system
8 for the state. We serve individuals anywhere from a
9 community-based program to institutional programs. And we
10 serve primarily a Medicaid population and Title 3, which
11 is the Older Americans Act dollars. The Medicaid
12 population is extraordinarily poor. They range anywhere
13 from 16 to 17 percent of the average median income.

14 MR. BRIONES: My name is Felix Briones. I'm
15 the benefits case manager for the Mary Lee Foundation.
16 I'm a governor appointee. I'm a consumer, and I also help
17 people who want to apply for some of the public housing
18 and benefits. Thank you.

19 MR. DARDEN: My name is Kenneth Darden. I am a
20 governor appointee. I serve as an advocate for minority
21 issues in relation to disabled and the elderly and housing
22 community development.

23 MR. GOODWIN: My name is Mike Goodwin. I'm a
24 governor appointee. I work on the housing development
25 provider side. I am consultant to two nonprofits in San

1 Antonio that development workforce housing in not only
2 Texas but Florida, Mississippi. I guess we have a couple
3 in Arkansas and a couple in Oklahoma.

4 MS. LANGENDORF: I'm Jean Langendorf, and I'm
5 with the Community and Housing Services Division of Easter
6 Seals Central Texas, and I am a governor appointee also,
7 representing the interests of the rural needs for people
8 with disabilities and, of course, some urban also.

9 MS. MCGILLOWAY: Good morning. Thank you so
10 much for being here. My name Paige McGilloway, and I'm
11 with the Texas Affordable Housing Corporation. We're the
12 state's nonprofit. We finance single-family as well as
13 multi-family development across the state.

14 MR. SCHWARTZ: Good morning. I'm Jonas
15 Schwartz, and I'm the manager of Long Term Services and
16 Supports policy for the Medicaid CHIP Division of the
17 Health and Human Services Commission. And we work on
18 issues of everyday services that Texans with disabilities
19 need and receive from Medicaid. And I'm glad to see all
20 of you here today.

21 MS. MARGERSON: Great. Thank you all. Ashley
22 Schweickart is the staff coordinator for our council, and
23 she's going to do a brief presentation that really kind of
24 gives the background for how we were established and what
25 we're about.

1 MS. SCHWEICKART: Thank you very much. All
2 right. Hopefully this will turn on for me. We'll see.
3 And I apologize to our council members for a little bit of
4 light in your face for a couple seconds.

5 MS. MARGERSON: Doesn't bother me.

6 MS. SCHWEICKART: I'm just going to dim the
7 lights real quick. Sorry about this.

8 Barbara, I think I'm going to have to use this,
9 because David's not back yet.

10 MS. MARGERSON: Ashley, you want me to come
11 down there and do the thing?

12 MS. SCHWEICKART: If that's okay.

13 MS. MARGERSON: Yes. Well, yes.

14 MS. SCHWEICKART: All right. Everyone can hear
15 me? Good. Thank you. So, yes. I'm Ashley Scheweickart,
16 and I'm the coordinator for the council. And we basically
17 are starting off with the authorization of the council.

18 Go ahead. Just -- no. Just keep hitting it.
19 There you go.

20 So the Housing and Health Services Coordination
21 Council was created by the 81st Texas Legislature. Prior
22 to the 81st session, the Legislative Budget Board
23 published their Government Effectiveness and Efficiency
24 Report in which they kind of brain-stormed an idea of a
25 council of this sort. And then Sen. Jane Nelson in the

1 Senate and Rep. Norma Chavez in the House both sponsored
2 bills that created this council.

3 All right. So the purpose of the council is
4 threefold. The first goal of the council is to increase
5 state efforts to offer service-enriched housing for
6 seniors and persons with disabilities through increased
7 coordination between housing and health services. The
8 second goal is to improve interagency understanding of
9 housing and services, to increase the number of staff at
10 the state level that are conversant in both. And the
11 third is to offer a continuum of home- and community-based
12 options that are affordable to both the state and the
13 target population.

14 Just some basic breakdown. We have 16 council
15 members. The executive director of the Texas Department
16 of Housing and Community Affairs is the council chair, and
17 he apologizes for not being able to be here. We also have
18 eight members appointed by the governor who serve in
19 staggered six-year terms, as well as seven members
20 appointed by other state agencies that serve health and
21 human services as well as housing.

22 We meet quarterly. We have an upcoming meeting
23 on March 2, which is next Tuesday, if anyone's in the
24 Austin area. And then the TDHCA provides clerical and
25 advisory support to the council.

1 Finally, as kind of what we are trying to come
2 together to create, we have a biennial report that this
3 year is due on September 1.

4 And this is just a list of all of our state
5 agency reps. You can just go back one. There you go.
6 And so they range from the Department of Agriculture's
7 retirement program, Department of Health and Human -- or
8 the Health and Human Services Commission, various health
9 and human service agencies, as well as affordable housing
10 agencies.

11 And then the next is all of our governor
12 appointees, most of which were able to be here today. So
13 you've already been introduced to them.

14 And just to go into a little bit about the
15 duties and responsibilities of the council, there are a
16 number of duties that can be broken down into a couple
17 different categories. The first is to develop and
18 implement policies to coordinate state efforts for
19 offering service-enriched housing.

20 The second is to identify barriers that are
21 slowing or preventing service-enriched housing, and these
22 can be administrative, communication barriers, financial
23 barriers, regulatory barriers, all sorts of barriers that
24 we're looking at.

25 The third is to develop a system to cross-

1 educate our state housing and health service agencies'
2 staff so that way we can have people who are -- can
3 coordinate within those two agencies to coordinate state
4 efforts.

5 Then the next is to use that cross-education
6 from the state level and bring it down to the local level,
7 providing technical assistance and training to local
8 providers and local service entities, also to develop
9 performance measures to track the progress of these goals,
10 and then, as I said, to develop the biennial plan to
11 implement these goals.

12 So council staff, there's three of us. I said
13 I was Ashley. David Johnson's right here. He's our data
14 specialist who does the number crunching. And then
15 Marshall Mitchell couldn't be with us today. He's the
16 program specialist. So there's three of us that are
17 meeting the needs of the council and trying to create this
18 biennial plan.

19 Also we -- at the first meeting of the council,
20 which was November 13, the council broke themselves into
21 different committees, three major committees. The first
22 one is the Policy and Barriers Committee. And their two
23 main duties are to develop policies for increasing
24 service-enriched housing and to identify barriers that are
25 preventing service-enriched housing efforts. The second

1 committee -- oh, sorry. They meet quarterly, and they'll
2 be meeting on March 2 as well.

3 The second committee is the Cross-Agency
4 Education and Training Committee, and their task will be
5 looking at, as I said before, trying to train state
6 employees for housing and health services and then bring
7 it down to the local level and do the technical assistance
8 and education for local service entities. And they
9 meet -- upcoming meeting is April 6 is their next meeting,
10 but they meet quarterly as well.

11 And then finally, the Coordinating Committee,
12 since the agenda and general direction of the council --
13 it's composed of the council chair, vice-chair, and the
14 chairs of the other committees, and that committee is just
15 getting off the ground now, hasn't met yet. But we have
16 now all of our committee chairs chosen.

17 And then this is our public forum series. El
18 Paso is the fourth and final. We've also been to Houston,
19 Dallas-Fort Worth, and Austin. And the purpose of this
20 council is basically to gather stakeholder input to find
21 out what best practices are out there that you would
22 recommend, what are the barriers to implementing housing
23 and services to allow persons with disabilities and the
24 elderly to remain in the community. So we'd love to hear
25 your input on this process.

1 And just as one last thing for you, we are
2 trying to come up with a definition of service-enriched
3 housing to bring to the TDHCA's governing board, the
4 Department of Housing governing board, to adopt. So there
5 is a draft definition that is up on the screen that --
6 I'll read it to you for everyone: "Service-enriched
7 housing is defined as integrated, affordable, and
8 accessible housing models that offer the opportunity to
9 link residents with onsite or offsite services and
10 supports, that fosters independence for individuals with
11 disabilities and persons who are elderly."

12 So we'd love, also, if you have an opinion on
13 this definition, if you think there's anything we're
14 missing, please let us know during your comments, as we
15 are going to be deciding upon a definition to bring to the
16 governing board of the TDHCA next Tuesday at our meeting.
17 So this is something that's coming up soon that we're
18 going to be finalizing, so please let us know if you have
19 any comments.

20 And then the final slide is just contact
21 information. If you don't want to speak today, but you'd
22 like to provide any written comment, you can do that. We
23 have a mailing address, fax, email. I have my card, so if
24 you want to come up to me afterwards, I can give you my
25 card. And then we also have a website for the council

1 within the TDHCA's web page. So you can always check out
2 more information about us and what we're doing there.

3 And that's pretty much it. So I think that,
4 with that, I will say that we're going to go into the --
5 those who've been invited for public testimony to speak
6 first. And just so you know what the little beeping noise
7 is over there is that David's going to be timing. So if
8 you'd please limit your comments to five minutes, that
9 would be great. That would be much appreciated. And I
10 will turn it back over to Paula.

11 MS. MARGERSON: You said everything I was going
12 to say, so -- and you're going to call the people up --
13 right? -- that have been prearranged?

14 MS. SCHWEICKART: Yes. I'll call them up.

15 MS. MARGERSON: Okay. Good.

16 MS. SCHWEICKART: All right. So I believe that
17 the first person we would like to call up, we'd like to
18 invite, is Lily Ruiz, from office of Rep. Norma Chavez.
19 Is Lily here?

20 (No response)

21 MS. SCHWEICKART: Okay. All right. Next
22 person we'd like to invite is Rebecca Hall. Is Rebecca
23 Hall here? Oh, great. Thank you, Rebecca. Please state,
24 you know, your title and organization that you're with.
25 Yes. Right up here. Everyone can come to the podium and

1 speak.

2 MS. HALL: Good morning. My name is Rebecca
3 Hall. I'm Medicaid eligibility specialist with the Health
4 and Human Services Commission. I am currently one of the
5 two PACE workers for the El Paso city area for the PACE
6 program, which is Program of All-Inclusive Care for the
7 Elderly. They provide services for the elderly to remain
8 in the home. They have managed care. They speech
9 therapy, occupational therapy, recreation, a pharmacy, a
10 doctor on site. All their care is provided through the
11 PACE program. They do have to be Medicaid eligible, and
12 it is also both Medicaid and Medicare funded.

13 Right now there's three centers in El Paso.
14 They service certain catchment areas of ZIP codes in El
15 Paso. And we're trying to raise the cap right now. We're
16 at 855 participants, and we're trying to see if that --
17 it's successful so far, so we're continuously trying to
18 provide that care for the elderly.

19 MS. SCHWEICKART: Could you move the microphone
20 up towards your face.

21 MS. HALL: This one here?

22 MS. SCHWEICKART: Yes.

23 MS. HALL: All over again for you?

24 MS. SCHWEICKART: Sure.

25 MS. HALL: My name is Rebecca Hall, and I'm

1 with Health and Human Services. I'm one of the Medicaid
2 eligibility and people with disabilities PACE program
3 workers in El Paso. There's three PACE program facilities
4 here in El Paso that service different catchment areas
5 which are ZIP codes. Clients must be Medicaid-eligible to
6 be eligible for this program. It provides managed care
7 for the elderly to remain in the community, or if they
8 need to go to a nursing home, they have that option, but
9 they remain a PACE participant.

10 It also offers rehabilitation, occupational
11 therapy, physical therapy, social work, dietician, speech
12 therapy, recreation, transportation, meals, all handled at
13 that facility. It's Medicare and Medicaid funded. Right
14 now we have about 830 participants. Our cap is 855, and
15 we're continually seeing, since it's so successful, on
16 trying to raise that cap for the elderly within the
17 community.

18 MS. SCHWEICKART: Rebecca, could you let us
19 know, you know, why it's become so successful? And, I
20 mean, we've been hearing about it in other cities as a
21 best practice, and we're actually -- the council's taking
22 a tour. For everyone, we're taking a tour of the
23 Bienvivir Senior Health Services that is one of the
24 administrators of the PACE program here in El Paso, later.
25 And we're heard about so much good things about the PACE

1 program, we'd love to know, you know, why you think that
2 it's become so successful.

3 MS. HALL: Personally, I believe it's
4 successful just because the people that work there, they
5 are very dedicated to the clients that are there. A lot
6 of the clients that are the elderly here in El Paso don't
7 have a lot of family members that are still here remaining
8 to take care of them, so they do feel very lonely at home.
9 And the depression does lead to further illnesses. So
10 when they do attend the PACE program and the facility,
11 they have different recreational options for them that
12 help bring up their morale. They have different parties.
13 They have Mardi Gras events. They have Valentine's Day
14 dances for the elderly there.

15 And then all their care is managed within the
16 facilities, so all the departments are intercommunicated.
17 And every morning they have a meeting on what's going on
18 with each participant, to make sure that their program is
19 successful.

20 MR. GOLD: And could I just add, PACE is a
21 great program.

22 MS. HALL: Yes.

23 MR. GOLD: It is one of our programs that's --
24 actually comes out of DADS.

25 MS. HALL: Yes.

1 MR. GOLD: And Bienvivir is the first one in
2 the state of Texas.

3 MS. HALL: Correct.

4 MR. GOLD: And it's based off an adult daycare
5 model. An adult daycare really allows individuals, both
6 who are living alone, and certainly for those individuals
7 who the family members continue to take care of an
8 individual, allows them to continue to have their life, go
9 to work every day, and be able to make sure the individual
10 is in a safe environment for the daylight hours and
11 receive all their services there. And then PACE is
12 actually responsible for that entire person throughout
13 their long-term services and supports history. So if they
14 do have to end up back in an institutional setting,
15 they're still responsible for that care and then works
16 again to get them out in the community.

17 So it really helps keep people in the community
18 and also helps the caregiver in the community, so their
19 lives don't deteriorate also. So it's a great program,
20 and I certainly commend all the work that you all are
21 doing.

22 MS. HALL: Thank you.

23 MR. GOLD: We have two other sites, one in
24 Lubbock and one in Amarillo that --

25 MS. HALL: Correct.

1 MR. GOLD: -- only because of the success that
2 you all have done.

3 MS. LANGENDORF: Is there anybody else going to
4 be talking from Bienvivir? No. So we'll just -- we'll
5 learn more about it. I'm just interested in the housing
6 piece.

7 MS. HALL: Yes. I brought a lot of
8 information --

9 MS. LANGENDORF: Okay.

10 MS. HALL: -- to hand out, some handouts and
11 pamphlets. There's an intake worker here that I requested
12 him to come, in case anyone had any questions more
13 specific about the enrollment process and the intake
14 procedures.

15 MS. LANGENDORF: Okay. And I'm interested in
16 the housing piece.

17 MR. GOODWIN: We're interested in the same
18 thing, is you've got great services at the center, but do
19 you have a component that assists or locates or helps with
20 the housing? For example, if someone's in their own house
21 and it's almost gotten too much, to finding them, I'll
22 say, an apartment or another place or at -- so that they
23 retain their independence?

24 MS. HALL: Yes. What the team program does, if
25 the house or the client is not safely managed at the home,

1 they find an assisted-living or a foster-care facility for
2 them, or they find other means as far as trying to keep
3 them within the home. But if that's not an option, then
4 they find other means of housing for them.

5 MR. GOODWIN: Well, what about just moving from
6 one independent housing situation to another. For
7 example, maybe a small house is too much for them, but an
8 apartment wouldn't be. Do you have that? And do you have
9 a response from the apartment owners and managers in the
10 area that make available to you, if you will?

11 MS. HALL: We haven't had that problem. I know
12 I've spoken with social workers in regards to the clients
13 that we have, and usually what the problem is is that the
14 clients are no longer safely managed at home or in an
15 apartment alone. So that's when they seek foster care or
16 assisted-living facilities.

17 MS. LANGENDORF: I believe -- and I guess we'll
18 find out when we get there, but -- that there's a HUD 202
19 where there's actually some housing developments around
20 Bienvivir?

21 MS. HALL: Yes. Actually, Carolina did have a
22 center where they had apartment buildings connected to the
23 facility.

24 MS. LANGENDORF: Yes.

25 MS. HALL: But I know there was a waiting list.

1 MS. LANGENDORF: Oh.

2 MS. HALL: And they're still remodeling, trying
3 to make that bigger and make that more optional towards
4 the clients. But as far as them having a contract with
5 apartment buildings, I'm not aware of that.

6 MS. LANGENDORF: Okay.

7 MS. MARGERSON: Any other questions?

8 (No response)

9 MS. MARGERSON: Thank you so much.

10 MS. HALL: Thank you.

11 MS. SCHWEICKART: And next -- let me make sure
12 I have all this information. Too many papers. I'll find
13 it. Okay. Next we have -- is Ray Tullius here? Oh,
14 great. So Ray is the director of the Opportunity Center
15 for the Homeless. And we'd love to hear him speak.

16 MR. TULLIUS: I've been working with homeless
17 individuals for 20 years, trying to design systems of
18 housing to care for the various populations. I usually
19 avoid these things, because I am too busy trying to make
20 it happen, I think. But I don't know that I can sum my
21 life up in five minutes, so I can sit some high points,
22 you could ask some questions, but my focus is on homeless
23 individuals.

24 There is a number of homeless individuals from
25 the mentally ill, from substance abusers, from elderly,

1 from veterans. And part of what we've done here in El
2 Paso is try to divide those populations up and create
3 housing with a service component attached to those
4 housing.

5 We do not have any housing that is without
6 service components. It is necessary for this population
7 to move forward. The elderly needs different ones than
8 the veterans. The substance abusers need different ones
9 than the mentally ill. And so we have experimented with
10 various types of housing and various types of services.
11 We have developed a central resource center that every one
12 of these houses can connect to, to include a medical
13 clinic, a psychiatrist, social workers, those sorts of
14 things.

15 We have a -- we believe in a continuum of
16 housing, because I think that is what is necessary to move
17 homeless from the streets. And so we have a program that
18 takes anybody in from the streets to move them through
19 periods of recovery on into their own housing system.

20 There is a huge gulf between homeless housing
21 and affordable housing, a huge gulf that many times cannot
22 be crossed. We've experimented also by partnering -- and
23 I should have a partner here, come in here soon -- with
24 trying to create that bridge between the homeless housing,
25 of the continuum of homeless housing that we have to the

1 apartment world. And the normal bridge is to have
2 outreach case workers that do followup for six months and
3 on and on. But that usually is not -- that's a quick fix;
4 it's usually not the solution to the effort.

5 So what -- I think TDHCA has a couple of minor
6 efforts that touch that. They have within their tax
7 credits they require developers to do at least some sorts
8 of support services within them, but usually it's not
9 enforced very well. With a partner of ours in the
10 affordable housing market, what we have tried to do, using
11 a model developed by the Enterprise Foundation, is create
12 a response within that apartment complex that would accept
13 people who were either disabled or would be having
14 problems, to help not only us pushing them forward but
15 them pulling them inward to make them fit into an
16 affordable housing community. It was costly. We tried it
17 for a year. We could not sustain it. But it did wonders
18 to the apartment complex that we were able to do it in.
19 It helped create programs for children. It helped keep
20 families from falling out of the apartment complex. It
21 was able to pick up those homeless people that we put into
22 this complex, keep them strong and moving forward and
23 helping them when they had problems.

24 I'm sure my five minutes is up, but if there's
25 any questions, I would be happy to answer, if I can.

1 MR. SCHWARTZ: I have a question. This is
2 Jonas Schwartz. The program that you administered for a
3 year but couldn't sustain, what was the name of that
4 program?

5 MR. TULLIUS: It was developed -- the one in
6 the apartment complex?

7 MR. SCHWARTZ: Uh-huh.

8 MR. TULLIUS: It was developed under the
9 Enterprise Foundation. It was a model that was tried --
10 we were trying to get developers to incorporate as a way
11 of keeping units full. If you -- and they pushed it as
12 something that was cost-effective for developers so that
13 there would be a turnover by people that fell out of the
14 apartment system because they couldn't pay, because a life
15 crisis came up, because of on and on and on.

16 And so our apartment complex was not big
17 enough, but there was huge interest within -- this was an
18 80-unit complex. There was huge interest of this program.
19 It helped, you know, the children. It helped those that
20 were falling out, those that were suffering problems. But
21 it's under the Enterprise Foundation. Xavier? No.

22 MR. SCHWARTZ: Okay.

23 MR. TULLIUS: Question?

24 MS. LANGENDORF: Ray, the legislature, last
25 session, put like \$20 million into homeless initiatives.

1 Did El Paso get any of that?

2 MR. TULLIUS: Yes.

3 MS. LANGENDORF: Okay. And what -- were you
4 all doing housing, to develop housing? Or were you doing
5 it to do services?

6 MR. TULLIUS: Uh --

7 MS. LANGENDORF: I mean did you develop housing
8 out of it or is it more --

9 MR. TULLIUS: No.

10 MS. LANGENDORF: Okay.

11 MR. TULLIUS: It was not designed to develop
12 housing. It was designed to maintain existing services
13 that were under stress by the economy.

14 MS. LANGENDORF: Okay.

15 MR. TULLIUS: That's what it was about. It was
16 not designed to develop anything new, because that money
17 lasted only a year and a half.

18 MS. LANGENDORF: Yes.

19 MR. TULLIUS: So it was designed to supplement
20 the existing work in the shelters.

21 MS. LANGENDORF: Okay.

22 MR. TULLIUS: But as part of -- and in El Paso,
23 I was instrumental in helping develop a coalition of
24 services -- I call it a network -- that was very service
25 oriented. It was a network that tried to define the

1 barriers that homeless people were facing, what the
2 shelters were facing. For example, I developed a daycare
3 system so that homeless women who, in our world, were tied
4 to their children and couldn't move forward, could now
5 move forward toward education or work or whatever, and
6 helped them move out of that system.

7 Once again, we have mental health services
8 within a central resource center tied to partners who are
9 strong in substance abuse, in veterans services, in
10 medical health, those sorts of things. And all that is
11 necessary to be necessary to be wrapped around the
12 homeless that we work with. You can't expect somebody to
13 move forward if they don't have a transportation network
14 or they're sick or they don't have daycare or on and on
15 and on. And so we've built the transportation and the
16 daycare and everything that a homeless person needs to
17 give them that chance to move forward.

18 The problem happens is when we ask them to take
19 the jump into an apartment complex, all of a sudden their
20 daycare is gone. All of a sudden, after six months, their
21 medical services; all of a sudden the wraparound services
22 that we've created have not followed them to sustain them
23 in that housing. And maybe that's something you guys are
24 looking at. I don't know.

25 MS. LANGENDORF: Yes. And I think that's

1 exactly one of the issues is there is the transitional
2 housing, but then there's -- I mean, the idea of permanent
3 supportive housing, but then how many folks who have had a
4 challenge of homelessness are then eventually -- or are
5 they eventually able to move on into, quote/unquote,
6 regular affordable housing. And we all -- many of us
7 question the affordable in affordable housing.

8 MR. TULLIUS: Yes. And that's true. That's
9 true.

10 MS. LANGENDORF: Yes. So not only do they --
11 does an individual need the lower income based affordable
12 housing, but many continue to need services, but how do we
13 keep the services intact but allow them to move into
14 regular housing?

15 MR. TULLIUS: Uh-huh. Well, and --

16 MS. LANGENDORF: And that's where the
17 challenge -- it sounds like the Enterprise --

18 MR. TULLIUS: Yes. They are on the other end
19 of that gap. That was the design of it was they would be
20 on the other end of this gap to help. But not only
21 disabled and not only homeless, but also those families
22 that were on the brink of being homeless. There could be
23 a support network developed. In fact, what it involved in
24 this one particular instance was bringing in a social
25 worker that would assess the needs of this complex, and

1 she was able to bring in -- we're very low-income in El
2 Paso -- she was able to bring in the school district for
3 free lunches for the kids and some daycare options and
4 some help with our homeless people, moving them forward.
5 So it was wonderful for the people in that complex. We
6 just couldn't sustain it.

7 MR. GOODWIN: What was the most expensive
8 component, if you would, that sort of killed the program?

9 MR. TULLIUS: Well, I think we did it --
10 running a -- from a developer's point of view, you don't
11 make a lot of money in low-income housing.

12 MS. LANGENDORF: Yes.

13 MR. TULLIUS: Okay. I mean, you're almost at
14 the verge yourself. And bringing this in, we were hoping
15 that we -- in fact, more money was brought in to make this
16 work, but it just couldn't be sustained. The dollars that
17 we brought in could not be sustained. If it was done
18 by -- and we were nonprofit doing this. If it was done by
19 for-profit developers, there may be some chance. With
20 more units, there may be some chance.

21 MR. GOLD: May I ask you a question also?

22 MR. TULLIUS: Yes, sir.

23 MR. GOLD: At what point do criminal history
24 checks impede the individuals you're serving from gaining
25 permanent residence? Or if at all. I mean that may not

1 even be an issue.

2 MR. TULLIUS: Well, I mean there's yeses and
3 nos all the way along. In some apartment units, they
4 don't look at that. And so we can move forward with this
5 person and get them into some housing unit. I'm tied to
6 three different -- El Paso has three different county
7 housing authorities

8 MR. GOLD: Public housing authorities.

9 MR. TULLIUS: Public housing authorities. And
10 each one of them is a little bit different. We will take
11 them -- if we haven't had anything in the last five years,
12 we will take them if they've gone through some sort of a
13 recovery program. We'll take them if it's not either a,
14 what, a violent crime or a sexual crime, those sorts of
15 things. So even on the housing authorities, there's some
16 variation. You can get -- we've also, in El Paso, started
17 this rapid rehousing thing that has come from the federal,
18 from the state, or from I don't know where it's coming
19 from. But anyway, and my partner will be here to talk
20 more about that. But in developing a number of apartment
21 complexes, some of them will allow this to come in; some
22 of them won't.

23 MR. GOLD: So it's really dependent on the
24 specific housing authority that the jurisdiction -- the
25 apartment buildings in the jurisdiction.

1 MR. TULLIUS: And how much they trust us,
2 because we'll be the ones, many times, watching them. And
3 we'll be, many times, the ones referring them.

4 MR. GOLD: Do any of the individuals that you
5 serve -- are in any sort of Medicaid service? For
6 example, again, I mentioned I'm from the Department of
7 Aging and Disability Services -- whether or not they're
8 receiving any sort of services from that agency?

9 MR. TULLIUS: I deal mostly with single
10 individuals. The coalition is a whole deal with families.
11 So the ones that would be on Medicaid would be those with
12 disabilities. And, yes, there are some. We're constantly
13 working with the local MHMR, El Paso MHMR, to get those
14 into housing units. Yes. But many singles, no.

15 MS. MARGERSON: And speaking of disabilities,
16 what percentage do you estimate of the homeless population
17 here in El Paso, including all types of disabilities, what
18 percentage would you say do have a disability?

19 MR. TULLIUS: At least 30 percent, maybe more.

20 VOICE: We just did the analysis on that. It
21 is 39 percent from our local --

22 MR. TULLIUS: Within our -- within the
23 Opportunity Center, we see 2,000 individuals a year, 2,000
24 unique individuals a year. Sixty percent of them pass
25 through; in a week, they're not there. And so one-third

1 are those that we work with intensively. And right now we
2 house over 300 homeless individuals in various facilities.

3 And as I said, some of our facilities are
4 specialized. And I have something written here that I can
5 pass out to you. But we have an elderly center, an
6 elderly housing complex; one for veterans; ones for those
7 who are mentally ill; a safe haven -- some of you may know
8 that term within the HUD phenomena, a safe haven.

9 We're looking at developing some housing for
10 those transitioning from a drug and alcohol recovery, so
11 that sort of thing.

12 MS. LANGENDORF: We're looking for barriers. I
13 mean, we're not looking for barriers; we're looking for
14 the things we as a council can recommend to the state to
15 address or --

16 MR. TULLIUS: Well, within the -- and I have
17 identified one within this apartment complex where we were
18 experimenting with this, with setting it up to where the
19 apartment complex was open to receiving the more fragile.
20 And money was an issue.

21 MS. LANGENDORF: Yes.

22 MR. TULLIUS: Money was an issue to make this
23 work. But it made the complex itself more like a home,
24 rather than a -- you know, a complex.

25 MS. LANGENDORF: Uh-huh.

1 MR. TULLIUS: So barriers, yes, within the
2 housing you'll find some, where criminal -- I'm dealing
3 with a program also of how to integrate people that are on
4 probation and parole. That's a trick within some of
5 the -- because, you know, one part of the government wants
6 them placed, and the other government says, Not in my
7 backyard and darn sure not next to me. And so, yes, that
8 is a problem.

9 But it also is with the mentally ill. Those of
10 you who work with mentally ill, some of the apartment
11 complexes, as much as they want to, if this person is
12 extremely erratic, you know, they have problems with it.
13 If he's extremely erratic and doesn't have a caseworker
14 that will respond immediately to the issue, they are not
15 likely to tolerate this individual. And so what it takes
16 in our movement forward, it takes somebody who is at the
17 end of the phone if the apartment complex sees that this
18 person is going to scare away other tenants.

19 Did you have a question?

20 MR. GOLD: Yes. I just -- and my colleague
21 here from the Department of State Health Services isn't
22 here, but we do a lot of work from DADS in relationship to
23 behavioral health issues. What sort of relationships to
24 you have with the local mental health authority? How much
25 are you checking into the new crisis mental health program

1 that was funded two sessions ago by the legislature? And,
2 again, what other sort of barriers do you see with
3 behavioral health? And, again, is it sort of contingent
4 upon a specific public housing authority?

5 MR. TULLIUS: We have a very good relationship
6 with the local MHMR. They are not adequate to deal with
7 the need and especially in the homeless world where many
8 of them, the 30 percent or whatever, are mentally ill,
9 that within their system is prioritized less. Why?
10 Because they can pump thousands of dollars into somebody
11 who's gone tomorrow. And so we had to develop a different
12 system. We had to find our own psychiatrist that we
13 developed in partnership with the local MHMR and put that
14 psychiatrist right in the middle of where the homeless
15 people are. And so then now we are able to take many of
16 those erratic homeless people and place them into housing
17 complexes and in our own housing.

18 They do not have the resources -- in fact,
19 they've been cut by the state because they were
20 theoretically doing too well -- because now you don't need
21 it, because, darn, you exceeded your expectations. And
22 so -- but what we've had to do is supplement their work in
23 order to deal with our population of homeless people.

24 I'm older and crabbier these days.

25 MS. MARGERSON: You're also very well informed.

1 MR. DARDEN: You've identified the nut to
2 crack, because on the provider side for the housing, all
3 the barriers have been built to prevent your population in
4 the housing. HUD has decided profit is evil, and
5 therefore they give programs to nonprofits. A nonprofit
6 can't be a nonprofit, because a nonprofit that doesn't
7 make any money doesn't have any money to sustain itself or
8 build new programs.

9 The only advantage that we have in the
10 developer housing world, if I can get some sort of tax
11 abatement, or if I can get some sort of guaranteed, I'll
12 say, rent structure, then I can pro forma you a project
13 that will work. But my water costs the same as everybody
14 else does, my flush valves and toilets cost as much as
15 everybody else does, and my management costs more in that
16 housing, because I have to have a higher trained manager.
17 And if I'm going to put any services in there, then I have
18 to put some dollars into that.

19 So that's the nut that's got to be cracked. If
20 a municipality wants that housing, then they've got to be
21 willing to bite the bullet a little bit on taxes. And
22 they may need to do it on a pro rata share to nonprofits.
23 If I'll dedicate ten units in this property to your
24 program, then I needed some sort of hook in there that my
25 operating costs come down a little bit to allow me to do

1 that. Don't know how to crack that nut.

2 MR. TULLIUS: You're right.

3 MS. MARGERSON: Thank you so much, Mr. Tullius.

4 MR. TULLIUS: Ashley is the one who brought me
5 into this. Here are something about the --

6 MS. SCHWEICKART: Oh. Could you leave it with
7 David? Is that okay?

8 MR. TULLIUS: Yes.

9 MS. SCHWEICKART: Thank you. And everyone who
10 has any handouts, we'd love to have them.

11 MR. TULLIUS: Thank you very much.

12 MS. MARGERSON: Thank you.

13 MS. SCHWEICKART: If you have any handouts or
14 anything, please give them to David after your testimony.
15 Thank you.

16 So next we have -- is Annette Gutierrez here?

17 MS. GUTIERREZ: Yes, but I think Yvette Lugo is
18 next.

19 MS. SCHWEICKART: Okay. Great. Well, then,
20 Yvette, please come up.

21 MR. LUGO: Good morning. On behalf of the
22 Council of Governments, my name is Yvette Lugo. I'm the
23 director for the Area Agency on Aging. And so it's good
24 to see my DADS representative here. So thank you so much
25 for bringing that piece to it.

1 I guess my comment today would be to hopefully
2 have the council consider Area Agencies on Aging as a
3 partner agency. The uniqueness of Area Agencies on Aging
4 is one that's such that we don't have Medicaid eligibility
5 requirements, if you will, to access services. And so
6 this helps us serve that part of the population that
7 perhaps won't qualify for Medicaid assistance through DADS
8 traditional long-term care services and supports, and
9 hopefully helps us obviously maintain seniors and persons
10 with disabilities that are over 60 in the community for as
11 long as possible.

12 One of the things that we're trying to bring to
13 El Paso is an aging and disability resource center. And
14 so hopefully, if funded, we would be the ninth aging and
15 disability resource center here in El Paso with the goal
16 of serving our region. Our six-county region reaches all
17 the way to Presidio County, which is a large land mass of
18 area for the state of Texas.

19 Through that, obviously, with an aging and
20 disability resource center, we could hopefully look at
21 incorporating housing, look at incorporating those kinds
22 of other areas, if you will, that helps to maintain
23 persons in the community, such as sounds like what the
24 council is trying to do.

25 And so that really was my biggest push as far

1 as looking to include hopefully in your plan and in your
2 communications working more so with Area Agencies on Aging
3 and perhaps using aging and disability resource centers to
4 help reach and find those persons you're trying to serve.

5 MS. LANGENDORF: How do you all work with -- to
6 assist individuals in locating housing?

7 MS. LUGO: Well, mostly it would be, obviously,
8 senior in nature. Some of the contacts we've been able to
9 make here are those private companies that are senior in
10 nature. There have been several new developments here in
11 El Paso that particularly are looking to serve elderly
12 persons or seniors. They're a bit lower income. My
13 understanding is that some of them go by sliding scale as
14 far as their earnings, monthly earnings. And so some of
15 that partnership and what we've been able to do through
16 them is have our benefits counselors actually on site to
17 train those managers to look at helping them access
18 benefits, helping answer questions, if you will. So
19 that's kind of been our partnership here with some of the
20 senior housing.

21 With the Housing Authority of El Paso, they
22 have been a community partner with us in that they have
23 particular senior housing complexes where we will actually
24 go in there as well with benefits counseling in helping to
25 access services. However, most of those residents are

1 Medicaid recipients and do receive DADS services. In the
2 cases where they perhaps don't qualify, then that's when
3 we would incorporate some of our services.

4 MR. GOLD: I'm very glad to see you here.

5 MS. LUGO: Thank you.

6 MR. GOLD: Our triple-A partners are very
7 wonderful. And for the rest of the committee who don't
8 know what an aging and disability resource center is, it
9 really is an attempt -- we have them in eight parts of the
10 state now -- it's a private partner coalition trying to
11 get all the various organizations in either physically co-
12 located or virtually co-located so that individuals are
13 bouncing around from agency to agency, organization to
14 organization, to try to find those services. And it's the
15 idea of trying to have a singular information.

16 One question I'd like to have for you is, is
17 the local, or what I'm hearing here, three local public
18 housing authorities, are they part of your proposal for
19 your ADR setting?

20 MS. LUGO: Not in a -- I guess, on paper, if
21 you will.

22 MR. GOLD: Yes.

23 MS. LUGO: All of our community partners -- and
24 I think I speak for some of my -- the other co-agencies
25 here in the audience, is that I think El Paso is unique in

1 that we really do work well together. I think once
2 someone contacts the other, they're on board, supporting
3 each other and cooperating in that sense. So formally,
4 no, they are not part of our proposal. However, once
5 established -- and we're positive that we will be
6 established -- they are definitely one of our potential
7 sites to at least start to put the word out, if you will,
8 that this is an -- and co-location is what we're looking
9 at in our application, to create a one-stop shop where
10 persons can come to and actually physically speak with the
11 DADS three front-door staff persons.

12 MR. GOLD: Very good.

13 MS. LANGENDORF: Based on your -- I guess your
14 proposal or the research you've done -- and I would
15 propose this to others that are speaking -- where does --
16 what is your number one service request, and also then,
17 where does housing fall in the need? Because we've gone
18 to different parts of the state, and I guess what we're --
19 what I'm trying to assess anyways is how big is the need
20 for housing, or how big is the need for the services?
21 What is the barrier? What is lacking in those?

22 MS. LUGO: And I think for our population,
23 certainly it is funding. So affordable housing,
24 affordable assisted-living housing, if you will, the buzz
25 words there. Affordability, I mean, really is the bottom

1 line.

2 Some of our service monies and dollars, if you
3 will, are to help maintain persons in their home. And so
4 personal assistant services is probably our biggest dollar
5 expenditure, if you will, in as far as services is
6 coordinated. But when persons can no longer afford to or
7 can no longer live in the home, obviously moving into
8 long-term care services is an option. But again, the
9 obstacle would be funding, is the affordability, if you
10 will, to that.

11 Triple-A service dollars, if you will, or Area
12 Agencies on Aging -- excuse me -- service dollars, besides
13 personal assistant services, is also transportation. And
14 that's been a number-one identified community need, if you
15 will, that we've had in several of our needs assessment
16 findings, if you will. And I think some of my colleagues
17 in the audience would agree as well, transportation is
18 something that we're definitely working on, but that's
19 probably one of our biggest expenditures dollar-wise.

20 MS. LANGENDORF: Okay. So transportation is a
21 major issue. Do you all find that the majority of the
22 individuals who are aging that you are serving, do they
23 prefer to -- would their preference be to remain in their
24 family home? Do you find more people want to stay in
25 their family home? Do you have resistance to moving to a

1 different -- to a community, or is it something that's
2 easily accepted?

3 MS. LUGO: No. I think definitely most of our
4 consumers want to remain in the home. They want to
5 maintain their homestead. They want to stay in their
6 homes as long as possible. So sometimes modifications, if
7 possible, if we can make that happen, then we will. I
8 think that's some of the partnership that's been
9 occurring, at least with our DADS partner long-term
10 services and supports here, is that some of the concern
11 with the Medicaid and state recovery programs, of the
12 reimbursement, that that, unfortunately, has been where
13 some of the obstacles to seniors accessing DADS long-term
14 care services is that concern, the misconception and
15 misinformation, I believe, in that their homes are going
16 to be taken away.

17 So I know that triple-A and DADS workers have
18 been working collaboratively, and at least on our end,
19 with our triple-A caseworkers, in trying to explain to
20 families the exemptions and trying to explain the
21 rationale behind Medicaid and state recovery programs and
22 why it is a benefit to take those long-term services and
23 supports so that they can stay in the home. But that is
24 an obstacle. Yes. They definitely want to stay and
25 remain in their communities in the home.

1 MR. GOLD: And I'll make sure I take that
2 message back to Austin. And it's very unfortunate,
3 because there's about six or seven exemptions before you
4 actually get there.

5 MS. LUGO: Exactly.

6 MR. GOLD: And after all these years, I'm
7 really surprised why that's not really -- people don't
8 understand that, that the likelihood, once you go through
9 all those major exemptions, that the cost benefit of
10 taking the service certainly outweighs the concern --

11 MS. LUGO: Exactly.

12 MR. GOLD: -- about any loss of the home. And
13 no one's going to lose their home while they're living in
14 it. I mean, that's the number one thing that people
15 really jump -- I'll make sure I take that message back to
16 my colleagues back in Austin.

17 MS. LUGO: Thank you.

18 MS. MARGERSON: Thank you, Yvette, for coming
19 and speaking with us.

20 MS. LUGO: Thank you so much.

21 MR. GOLD: Ashley, may I make one statement?

22 MS. SCHWEICKART: Sure.

23 MR. GOLD: Being with the Department of Aging
24 and Disability Services, I'd be remiss not to recognize
25 our council chair, Ms. Butterworth, who is here. So we

1 very much appreciate you coming. She's an extremely
2 wonderful council head for us, and I'm not just saying
3 that. She's obviously very involved and really wants us
4 to understand all of our issues. So thank you for being
5 here.

6 MS. BUTTERWORTH: Thank you.

7 MS. SCHWEICKART: All right. We would like to
8 next invite Maria Perez. Is Maria here? Great. Maria is
9 the support services coordinator for the Volar Center for
10 Independent Living.

11 MS. PEREZ: Good morning. Good morning, Jonas,
12 Paula --

13 MR. SCHWARTZ: Good morning.

14 MS. PEREZ: -- council members. My name is
15 Maria Perez. I've been working for the past eleven years
16 now with the local Center for Independent Living. I am a
17 master's level social worker, and I am pleased and excited
18 to be here to make a statement.

19 I think that it's timely that we are
20 considering or that you all are considering service-
21 enriched housing. I think that it is a component that we
22 have been trying to have in place with collaborations like
23 Area Agency on Aging, the Homeless Coalition, Volar Center
24 for Independent Living, Bienvivir, and many other. Yet
25 try as we may, it sometimes ends up being piecemealed, and

1 so -- and then we develop gaps in service.

2 And I apologize if I'm being the pessimist
3 here, but I think that that's one of the things that
4 happens. There's different financial issues, economic
5 issues, cultural issues that contribute to these kind of
6 things, lack in continuum of services. As you heard Mr.
7 Tullius say that they were successful with developing a
8 component and, again, funding runs out and such.

9 One of the concerns that we have is that there
10 are still many people in nursing homes or in their own
11 homes that don't have quality of life and do not
12 experience community integration. And I think that this
13 is due to some of the antiquated ideas about being a
14 senior citizen, being elderly, or being a person with a
15 disability. I think that rather than maintaining and just
16 being a place to be stored away, as many nursing homes
17 appear to be, I think that it is time that we move on to
18 more of a rehabilitation or habilitation model that would
19 also include, as was mentioned earlier, a transitional
20 component. And I think that this is probably where
21 service-enriched housing would be, that it's not a one
22 model fits all. But if you're doing it under
23 habilitation, rehabilitation, and/or independent living
24 philosophy, you are consumer-centered, you're individual-
25 centered, and you create the service that each individual

1 needs. So you're therefore trying to adapt a service to
2 an individual, not an individual to a service.

3 Tragically, for example, we were at a nursing
4 home meeting this week where a person with traumatic brain
5 injury was received in a vegetative state with no hope for
6 survival. And four and a half to five years later, the
7 gentleman has the capacity to put his wallet away in a
8 little plastic bag in his drawer under his underwear and
9 have it locked -- request a lock and then put the lock key
10 in another little plastic bag in a certain shirt in his
11 closet.

12 So this person obviously has a little bit of
13 capacity and concerns that, for example, the nursing home
14 is not evaluating. And it took a bunch of us to come in
15 to say, Can this person please be reevaluated and not be
16 identified just as a noncompliant troublemaker who was
17 about to be evicted from the nursing home with no, you
18 know -- and the sister did not realize that he could have
19 specialists in the community. She thought the nursing
20 home was all-encompassing, all-providing, all-omnipotent.

21 And so we were able to help create a little bit
22 of awareness. And if anything else, that's what centers
23 for independent living do. At least that's what we -- the
24 minimum that we try to do here in El Paso. So the concept
25 of enrichment through capacity building, a rehabilitation

1 model, a habilitation model, you know, independent
2 living -- and habilitation, I get that term from your
3 Medicaid waiver class, which is what I am enrolled in.
4 Through class services, I have an attendant that comes to
5 the morning and helps me get dressed, fed, and out the
6 door. And so that's where I get the habilitation concept,
7 that it's not just about the medical needs, but quality of
8 life that needs to be addressed.

9 And all of this working towards permanency
10 planning, so that, as Mr. Tullius so described, that you
11 put components in place, and then when it comes to
12 permanency planning, it's like the safety net is on. So
13 this could be a concept of service-enriched housing within
14 a specific complex, and then under a habilitation, rehab,
15 independent-living model, some services continue with the
16 person for as long as they're needed. And that may be
17 quite a bit of time, yet the person is now permanently
18 placed in the community.

19 Which brings us to another issue that we are
20 experiencing here in El Paso, and that's appropriate
21 accessible housing. We're not talking about affordable
22 housing. We're talking about accessible housing. Back in
23 the '80s, El Paso developed an ordinance that was a
24 blending of law and policy that created a 5 percent
25 accessibility in the private sector. Last year we were

1 challenged by certain builders to say, It's a hardship for
2 us to have this 5 percent, because I have product on the
3 shelf that is not moving. And so we're thinking, you
4 know, but it's not being advertised. So under fair-
5 housing policy, affirmative advertising is not being
6 practiced. So, yes, the little wheelchair guy is on all
7 their pamphlets or their advertisement, but -- and so are
8 advertised their gyms and their swimming pools and all
9 this, the dog parks. But the roll-in showers are not
10 advertised.

11 And one of the elements that we noticed is that
12 when an individual goes to look at a vacant apartment and
13 there is a fake facade under the cabinets or a door has
14 been put into the shower, then a lot of individuals don't
15 know to say, Can this be removed? And a lot of staff does
16 not know to say, We can remove this; don't worry about it.
17 But nobody says anything, and therefore the apartment does
18 not appear accessible.

19 So we need your support in advocating towards
20 accessibility in our communities so that your goals can be
21 followed through with the appropriate housing in the
22 community. And it's not just about affordable housing.
23 Somebody may be well with Social Security benefits, with
24 pensions, with blended services, blended benefits, and
25 they may be above what housing authority requires, and

1 they may be above what the low-income tax credit
2 properties require. And they may very well be able to
3 afford a costlier -- an apartment that may appear to be
4 costlier, but it's not going to be available, and
5 especially if, within the next few months, the builders
6 are successful in having the 5 percent lowered to a 2
7 percent.

8 And I recognized the beep, so --

9 MS. MARGERSON: Maria, I'm interested in one
10 barrier that you mentioned, and that's cultural issues.
11 What cultural issues do you see that might impact people
12 being open to -- people from different cultures being open
13 to housing-enriched services?

14 MS. PEREZ: There's a sense of, like was said
15 before, ignorance about the recovery. That's what it's
16 called. Right? I went blank. The Recovery Act, where
17 they might lose benefits, where they might lose their
18 house. A lot of people in this community take no for an
19 answer, even if it's a wrongly stated no. So there's a
20 sense that -- there can be a huge sense of disempowerment
21 in this community because you're looking at a low-income
22 community who feel disempowered. Over that you have a
23 disability. Over that, you know, there's always other
24 questions. There's elderly who may not be aware of their
25 simple human rights.

1 And, you know, a lot of people, for example, in
2 nursing homes -- which I know is not what you're
3 addressing, but they believe they're hospitalized. And
4 they don't realize that they're entitled to quality of
5 life outside. So, you know, there's a lot of issues that
6 have to do with border area, with low economic status, and
7 with the Mexican-American population.

8 MR. GOLD: I have a couple comments, and then I
9 have a question for you. One, if you really do feel at
10 any time there's any sort of abuse, neglect, or
11 exploitation in the nursing facility environment, please
12 report that to DADS regulatory hotline to followup as a
13 complaint. I mean, if you feel something is going wrong,
14 you're actually obligated to report to DADS some issue.

15 And also, too, I think, Volar, you're a partner
16 with LIFE/RUN in terms of providing relocation
17 activities --

18 MS. PEREZ: Correct.

19 MR. GOLD: -- for [indiscernible] person, and
20 again, if this individual could be better served in the
21 community, we certainly encourage you to pursue that.

22 The question I have for the council is, What
23 does service-enriched housing mean to you? I mean,
24 obviously, we're trying to come up with a definition of
25 what that means, and it means, almost to every single

1 person who talks about it, something different. So what
2 does it mean to you, and what do you think it means to the
3 individuals living here in El Paso?

4 MS. PEREZ: Ideally, service-enriched housing
5 would be something of a case-management component that
6 would follow the individual from a certain situation,
7 being elderly, being a person with a disability, that
8 would follow the individual, more specifically, into
9 permanency planning in the community.

10 I know that many of us have a caseworker with
11 DADS, for example, and a lot of times we're not even aware
12 of that. So maybe there is an element that may
13 incorporate service-enriched housing.

14 Sometimes caseworkers, you know, we try to do
15 the best that we can, but when funding and staff and
16 services are limited, you develop gaps in services, and
17 you just don't deliver the services ideally as you'd like.

18 I think that many of us here in El Paso
19 practice under, you know, a service-enriched housing
20 component, but, you know, the economics, the time, those
21 kind of things have not really been as well coordinated as
22 they could be.

23 And I think that if specific efforts are being
24 made to do so, then our recommendation would be some
25 specific practice model and funding to support those of us

1 that are involved, because you might be reinventing the
2 wheel when, you know, Opportunity Center, Volar, and Area
3 Agency on Aging and DADS are in place. Maybe it could
4 even be just conceptualizing the whole thing differently
5 and providing more services, because, again, you know,
6 disabilities has moved from, you know, an I-can't-do-
7 anything concept to quality of life, the ADA, Olmstead.
8 Lots and lots of policies in place, and sometimes the
9 funding and the education -- simply the education is not
10 available for the individuals to take advantage of
11 everything.

12 MR. GOODWIN: Just a comment on your
13 availability of units. If the case that you have going
14 now is a state or local suit to break a city ordinance or
15 a city policy, that still doesn't trump the Fair Housing
16 Act, and that 5 percent accessible unit in new
17 construction is there. So even though they may break a
18 city or local code, you can't get around the federal code
19 that requires it.

20 And not only that, new construction, every
21 ground-floor unit's got to be usable, and a tenant has the
22 right to modify, at their expense, beyond that 5 percent,
23 and the landlord has to cooperate.

24 MS. PEREZ: Thank you.

25 MS. MARGERSON: Thank you. Jonas?

1 MR. SCHWARTZ: Maria, I have a question, and
2 that is you mentioned in the beginning of your comments
3 that, you know, you'd like to see a habilitation or
4 rehabilitation model. And I fully understand that in the
5 independent philosophy that you operate from that the
6 needs for each individual is different. But if you could
7 identify kind of the top three things that an individual
8 might need in terms of habilitation or rehabilitation, if
9 they're getting re-situated in community or to keep them
10 in the community from going into an institution, what
11 would those services be?

12 MS. PEREZ: I think, for example, and the only
13 word that pops to my mind is case management, an available
14 person that they can call and say, I don't have any food
15 this week. Oh, did you use up all your food stamps and X,
16 Y, and Z? Yes. Okay. Let's budget. Let's do this,
17 let's do that. And let's enroll you in this program or in
18 that program. And there's follow-through. It's not just,
19 Here's a pamphlet. There's follow-through that works with
20 the idiosyncracies of each individual and what keeps them
21 from budgeting, for example. And that's one component.

22 Or, for example, yesterday I met a young man
23 that was recently divorced. He has quadriplegia -- no,
24 not quadriplegia -- paraplegia from a spinal cord injury,
25 I believe. And he said that he got divorced and he got

1 kicked out of his house. And he is -- he found an
2 apartment, but he's sleeping on the floor. And, you know,
3 which that can happen to anybody, whether you have a
4 disability or not. And so, you know, my concern was,
5 Well, why don't you get the bed through one of the durable
6 medical equipment providers? And he's like, Oh, well,
7 then that's another story in itself. I can't get them to
8 fix my wheelchair, because the bus messed up my
9 wheelchair. And so, you see, it goes from one need to the
10 other. There's a lot of chain reaction and so a lot of
11 domino effect.

12 So what I did is I gave the gentleman our phone
13 number, and I said, Give us a holler, and we'll see what
14 we can do as far as getting the durable medical equipment
15 to come to place and see what the bus system did or didn't
16 do about, you know, messing up your wheelchair and fixing
17 it. And so, you know, those are the daily-life things
18 that we run into and that make a lot of people fall
19 through the cracks, even if they don't have any mental
20 or -- cognitive or mental health issue.

21 So compound that with elderly dementia or
22 dealing with an elderly parent or with dealing with people
23 in homelessness situations that have inappropriate
24 behavior, according to a manager, according to a nursing
25 home, and then they're getting ready to be booted out.

1 And I wanted this individual, for example, to
2 have a three-month plan, because what they say, he has
3 looseness of ego boundaries, he has impulse-control
4 issues, he has a low focus, he has a low tolerance. So
5 that they try to work with him, he gets frustrated.

6 Oh, well, you know, his augmentive
7 communication device is on the floor, because, well, he
8 doesn't want to work with it. It's like, has anybody
9 tried to figure out how to get him to work with it? Well,
10 we tried; he didn't. It's on the floor, hundreds of
11 thousands of dollars of state money on the floor,
12 collecting dust, because he don't want it. He's not
13 complained.

14 So those are the cases that most need that one-
15 to-one, how do I work with this individual? Did I answer
16 your question, Jonas?

17 MR. SCHWARTZ: You did. Thank you.

18 MS. PEREZ: It's a pleasure to see you, Jonas.

19 MR. SCHWARTZ: Nice to see you.

20 MS. MARGERSON: Thank you, Maria.

21 MS. PEREZ: Thank you so much.

22 MS. SCHWEICKART: Okay. Next we have Susie
23 Vargas. Is Susie here? Great. Susie is a program
24 coordinator for the Star Chapter of the Alzheimer's
25 Association.

1 MS. VARGAS: Good morning.

2 MS. MARGERSON: Good morning.

3 MS. VARGAS: I'm appearing today on behalf of
4 the five Texas chapters of the Alzheimer's Association.
5 Texas is served by chapters of offices in Austin, Dallas,
6 El Paso, Fort Worth, Houston, and numerous small regional
7 offices dispersed throughout the state.

8 MS. MARGERSON: Can you move the microphone
9 closer. They can't hear in the back.

10 MS. VARGAS: Sure. We appreciate your
11 invitation to speak on behalf of our association. We
12 applaud the efforts of the council as you gather testimony
13 throughout the state on the subject of service-enriched
14 housing for seniors and those with disabilities.

15 The aging of the U.S. population is
16 dramatically increasing, the incident of Alzheimer's
17 disease. Already 5.3 million Americans are living with
18 the disease. It's the seventh leading cause of death in
19 the United States and the fifth leading cause of death for
20 those over age 65. While other causes of death have been
21 declining in recent years, deaths due to Alzheimer's have
22 been on the rise.

23 By year 2050, the incidence of Alzheimer's is
24 expected to approach nearly a million diagnoses per year
25 with a total estimated prevalence of 11- to 60 million

1 people. Every 70 seconds someone is diagnosed with
2 Alzheimer's. At this rate, by year 2050, that will
3 increase to every 33 seconds.

4 While these figures are true for all states,
5 the impact is particularly acute in Texas. Today Texans
6 rank third in the nation, behind California and Florida,
7 in the number of estimated Alzheimer's cases and in the
8 number of Alzheimer's deaths. According to the latest
9 projection released by the National Alzheimer's
10 Association, 340,000 Texans will be living with
11 Alzheimer's disease by the end of 2010.

12 In addition, the number of Alzheimer's
13 caregivers in Texas grew from 690,058 to 760,548 between
14 2005 and 2008. Most of these care providers are unpaid
15 family members. Most of those diagnosed, about seven out
16 of ten, will remain in the home from diagnosis to death.

17 We congratulate the foresight of the council
18 for recognizing that amongst those staggering numbers of
19 in-home caregivers and in-home persons dealing with
20 Alzheimer's and dementia will be a significant group of
21 Texans in community-based housing. Those with Alzheimer's
22 or dementia who continue to live at home face safety and
23 access concerns. Their home may need modification to
24 address hazards resulting from changing cognitive
25 abilities and new potential hazards.

1 The goal to maintain independent living and
2 continue in a meaningful connection to the community for
3 caregivers and those dealing with Alzheimer's can be
4 achieved by including a bundle of enriched services.
5 Those services that would be most beneficial would include
6 a variety of supports common to most of the senior
7 community, but I will highlight a few that will have
8 Alzheimer's-disease-specific benefits.

9 It is essential that caregivers have the
10 opportunity to conduct activities of daily living in order
11 to keep their loved one in the home. And equally
12 important is the variety of supports for the person
13 dealing with the disease, in order to maintain a sense of
14 well-being and independence for the longest period
15 possible.

16 Transportation. Short routes, errand-type
17 support that relieves the burden of transportation
18 expenses and responsibilities, access to medical care,
19 short and in-and-out visits by a doctor or nurse, deliver
20 meals. Many seniors delivery systems are intact and
21 continuing collaborations are necessary to extend the
22 ability to serve.

23 Psychosocial support. Support groups that meet
24 regularly can provide the opportunity to de-stress and
25 seek common ground with peers.

1 Access to credentialed professionals, even for
2 every brief period, can provide additional measure of
3 sustained seniors dealing with Alzheimer's. And
4 education, knowledge is power. This specific information
5 allows those affected to be integral part, even leaders,
6 of the family support care team that makes disease
7 management successful.

8 And I could go on and on and on, and I know
9 that my five minutes are over. But I really appreciate,
10 again, this opportunity to talk to you about our program
11 with Alzheimer's disease. And it was nice seeing you.

12 MR. GOLD: Yes. I just want to say I learned
13 firsthand how well the El Paso community really works
14 together. We ran -- or I met Susie with the old
15 Department of Human Services, we ran a national
16 Alzheimer's pilot program here in a collaboration between
17 the state and the Alzheimer's Association. It was a
18 national model. It was a great, great program, and so --

19 MS. VARGAS: It was a wonderful program and
20 that we miss.

21 MR. GOLD: Yes, that we miss. And -- but I
22 learned firsthand from you and Denise -- and I just want
23 to give my regards to her -- how the El Paso community
24 really comes together. I mean, it's an extraordinary
25 community here that can really make things happen. And I

1 think, certainly, when we start talking about service-
2 enriched housing, down to the cellular level, I know you
3 all can make that happen there too, so --

4 MS. VARGAS: Absolutely.

5 MR. GOLD: -- it's wonderful seeing you.

6 MS. VARGAS: Thank you.

7 MR. SCHWARTZ: Ms. Vargas, your testimony was
8 very good. Can you leave a copy of that with David --

9 MS. VARGAS: Absolutely.

10 MR. SCHWARTZ: -- so that we can --

11 MS. VARGAS: My pleasure. Absolutely.

12 MR. SCHWARTZ: -- review it?

13 MS. VARGAS: Uh-huh. Thank you.

14 MS. MARGERSON: Thank you.

15 MS. VARGAS: Thank you.

16 MS. SCHWEICKART: Okay. I wanted to make sure,
17 did Lily Ruiz come in?

18 (No response)

19 MS. SCHWEICKART: No. Okay. I have a couple
20 of witness affirmation forms here. The first is Michael
21 Flores. Is Michael here? Okay. Thank you. Michael is
22 from the County of El Paso.

23 MR. FLORES: Good morning. My name is Michael
24 Flores. I'm with the County of El Paso, and I am with the
25 county's General Assistance -- Veterans Assistance Office.

1 And what my program does is, under the General Assistance
2 Office is we help people who are in need of financial
3 assistance.

4 One of the big criterias on the financial
5 assistance is, as you know, county government is
6 shrinking. So dollars are becoming more tighter. The
7 populations that we serve, we serve a wide, wide variety
8 on the spectrum, from the elderly all the way down to the
9 people coming in through college level, high school
10 students.

11 The program, the General Assistance Office, we
12 have seen an increase, and I hope that you will see the
13 need for financial assistance. When you're talking about
14 the service-enriched housing program is that we are seeing
15 elderly people coming in our doors every day. They're
16 getting in these facilities because they receive benefits.
17 They're getting in these tax-credit apartments or senior
18 centers that they're responsible for the utility bills.
19 And we are seeing an increase of those individuals who
20 cannot make it on their own. So they need that additional
21 help.

22 The service -- there are -- in these
23 facilities, what I would recommend to you all is if there
24 are any way to get caseworkers into these facilities for
25 those individuals who are really needing that financial

1 assistance or financial help to get the assistance. Yes,
2 we partner with 211, we partner with the Area Agency on
3 Aging, with all these community agencies. And, yes,
4 dollars are shrinking. We get limited funding from the
5 state, from TDHCA. Matter of fact, we just received the
6 ARRA, the HPRP, Rapid Rehousing Program, monies. There
7 was new money that came to the City of El Paso for
8 homeless prevention monies that the county is the
9 administrator on these funds. But I feel that there is
10 still a gap in the facilities where we have those people
11 living at. So what we need is -- our recommendation to go
12 back to Austin is anybody that has these type of
13 facilities, have some kind of component for case
14 management.

15 Another population that has been ignored is
16 people coming out of the jails, people who are on
17 probation and parole. The pilot project, the Rapid
18 Rehousing Program that we have in place for the grant, you
19 know, this money is a quick fix. It'll be gone in a year
20 and a half. What's going to happen after a year and a
21 half when we have to cut these people from our rolls for
22 this assistance? They're going to go back to being
23 homeless, going back -- or recidivism. So we're missing
24 the component for people who are having their background
25 checks. They're having difficulty finding suitable

1 employment. El Paso is a poor community. And so, you
2 know, that is also an addition to that wound. Not only do
3 they have that strike behind them, but trying to get
4 suitable employment.

5 Affordable housing, you know, it's great. It's
6 a great word. You know, but where is it? You know, I see
7 those clients coming in our doors for financial
8 assistance, and they're paying 6-, 7-, \$800 of rent. The
9 median income in El Paso is below the poverty line.

10 So what we want to do, and my vision, and
11 hopefully you take it back, is really look at those
12 components of the people that we are lacking that have
13 gaps in services that we have in our community.

14 So that was my testimony this morning. I thank
15 you. I know Amy, because I also serve on the Texas
16 Homeless Network Board. So I really, really appreciate
17 you coming down to El Paso. Thank you.

18 MS. MARGERSON: Thank you. Any questions?

19 (No response)

20 MR. FLORES: Thank you.

21 MS. MARGERSON: Thank you.

22 MS. SCHWEICKART: Next we have Michael -- and I
23 don't know -- is it Mallay?

24 MR. MAILET: Mailet.

25 MS. SCHWEICKART: Mailet. Okay. Wasn't sure

1 if the E-T was silent.

2 MR. MAILET: And good morning to everyone. I
3 want to welcome you all to El Paso on this brisk morning.
4 It will be a beautiful day later on.

5 As was mentioned, my name is Michael Mailet.
6 And I'm with International AIDS Empowerment. And I just
7 wanted to thank Michael for the good job that he's doing
8 over at his organization, and to also thank Ray for the
9 job that he's doing over at the Opportunity Center.

10 I just recently started volunteering over at
11 the Opportunity Center. In fact I'll be there later on
12 this evening helping with the supper. And last Wednesday
13 when I was there, it was a really wonderful feeling to be
14 able to experience that. And I did notice that there were
15 seven individuals who were there that I noticed who were
16 HIV-positive or who had full-blown AIDS.

17 And the simple point I wanted to make today is
18 that there are a lot of people out there who really,
19 really need help and assistance. And it's not that the
20 HIV-positive/full-blown AIDS individual is any more
21 special than anyone else. You know, they're not. But
22 they do need help like everyone else. And it struck me
23 last Wednesday when I was there that these individuals, by
24 being homeless, they really don't have the opportunity to
25 do what it takes to help themselves health-wise. They're

1 just simply not taking their medications. They don't have
2 a stable situation where they can go ahead and at least
3 try to make it in this world.

4 And I do know, from a financial point of view,
5 the HIV-positive individual, because if they're not able
6 to take their medications, if they're not able to have a
7 stable situation, then they will frequent the hospitals
8 and the emergency rooms much, much more often than maybe
9 someone else would. Not to say that other individuals
10 don't struggle and don't need as much help, but this is a
11 time bomb that is ticking right now. And maybe if it's
12 not addressed this year, I assure you it will be addressed
13 in the upcoming years.

14 When an HIV-positive individual goes to the
15 hospital or to the emergency room, each visit could cost
16 tens if not hundreds of thousands of dollars. What I hope
17 to share with you, at least my way of thinking is that if
18 we could come up with some kind of a situation where we
19 could afford these individuals stable housing to try to
20 make sure that they can take their medications, that we
21 would, in fact, save thousands and thousands of dollars
22 that are being spent right now in the emergency room and
23 hospital stays all over the state of Texas.

24 I'm very, very appreciative of what the State
25 of Texas has done. I think that they have done a

1 fantastic job as far as medications are concerned. We are
2 truly blessed to be in this state, because our HIV-
3 positive/full-blown AIDS clients are receiving their
4 medication.

5 Now, after having said that, the wonderful job
6 that the State of Texas and the clinics and the doctors
7 and the support staff are doing, the bottom line is that
8 HIV-positive individuals are living longer. And because
9 they're living longer, the numbers of increasing as each
10 day goes by. And these individuals are part of every
11 community here in the state of Texas and in this country,
12 and I really think that the issue regarding the financial
13 costs for medical care could be greatly diminished if we
14 could have some vision as far as the ability to find some
15 affordable housing for these individuals. And it would
16 make their lives better, and it would make our lives
17 better too.

18 And thank you so much for allowing me to speak.
19 If there's any questions, I'd be more than happy to answer
20 them.

21 MR. GOLD: Are you familiar with the -- talking
22 about service-enriched housing, the model that's being
23 used in Fort Worth. I wish I remembered the name. I'm a
24 member of the Texas Interagency Council for the Homeless,
25 and we did a site visit up there. And it's specifically a

1 service-enriched housing sort of format for individuals
2 with HIV/AIDS. And if you're not familiar with that,
3 perhaps I can get you some of that information and look at
4 that, what they're doing there, because it's an
5 extraordinary complex there.

6 MR. MAILET: I'm sure that my executive
7 director, who couldn't be here today -- I'm kind of a
8 stand-in, a fill-in -- the challenge that we have here in
9 El Paso is we're administering the HOPWA program, which is
10 Housing Opportunities for People With AIDS. And we're
11 doing the long-term. And how it kind of has materialized
12 is that once you're on long-term HOPWA, you pretty much
13 stay on HOPWA.

14 I believe that we're servicing maybe 51 clients
15 right now. But we have a waiting list. I believe the
16 waiting list may be around 30-plus individuals. It's
17 really, really hard to have a turnaround under that kind
18 of a system. But I do know that our executive director,
19 Mr. Skip Rosenthal, he is very familiar with the program
20 or similar programs that you just mentioned. And that's
21 what we're really, really trying to do here in El Paso.

22 You know, there is that saying, If you teach a
23 person -- if you feed a person, you feed them for a day;
24 if you teach that person how to fish, you feed them for a
25 lifetime. We're trying to do that here, but we are

1 running into some challenges, and we understand that.
2 It's very, very financial. But those programs really,
3 really work, and that's what we're trying to get here in
4 El Paso.

5 All right. Thank you so much.

6 MS. MARGERSON: Thank you.

7 MS. SCHWEICKART: Do we have any others that
8 would like to speak today?

9 MS. LANGENDORF: Do we have anybody -- I know I
10 recommended the collaborative --

11 MS. SCHWEICKART: We contacted them. They said
12 they wouldn't be able to make it.

13 MS. LANGENDORF: Okay.

14 MS. SCHWEICKART: Thank you very much.

15 MS. MARGERSON: Thank you so much for coming,
16 for listening, for contributing, and for helping us to do
17 the job that we've been charged to do, which, as you can
18 tell, is pretty daunting. So we really appreciate your
19 input.

20 MS. SCHWEICKART: Thank you.

21 (Whereupon, at 11:20 a.m., the public forum was
22 concluded.)

C E R T I F I C A T E

1
2
3 MEETING OF: Housing & Health Services Coordination
4 Council

5 LOCATION: El Paso, Texas

6 DATE: February 24, 2010

7 I do hereby certify that the foregoing pages,
8 numbers 1 through 66, inclusive, are the true, accurate,
9 and complete transcript prepared from the verbal recording
10 made by electronic recording by Barbara Wall before the
Texas Department of Housing and Community Affairs.

(Transcriber) 03/01/2010
(Date)

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