

TEXAS INTERAGENCY COUNCIL FOR THE HOMELESS



Annual Report – 2025

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Texas Interagency Council for the Homeless

<https://www.tdhca.texas.gov/texas-interagency-council-homeless-tich>



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INTRODUCTION

This report is the progress report of the Texas Interagency Council for the Homeless (TICH or Council), required by Texas Government Code §2306.908. In 1995, the 74th Texas legislature established the TICH. Legislation requires TICH to coordinate the state's resources and services to address homelessness. TICH serves as an advisory committee to the Texas Department of Housing and Community Affairs (TDHCA).

Representatives from nine state agencies sit on the Council along with members appointed by the governor, lieutenant governor, and speaker of the House of Representatives. This report is made available on the [TDHCA website](#) and also provided to the governing body of each State of Texas agency currently represented on the TICH, which includes the following, per §2306.903(a):

1. TDHCA;
2. Health and Human Services Commission (HHSC);
3. Department of State Health Services (DSHS);
4. Department of Family Protective Services (DFPS);
5. Texas Workforce Commission (TWC);
6. Texas Veterans Commission (TVC);
7. Texas Department of Criminal Justice (TDCJ);
8. Texas Juvenile Justice Department (TJJD); and
9. Texas Education Agency (TEA).

This annual report covers the activities of the TICH that occurred between January 1 – December 31, 2025 and is organized based on the nine specific duties of the TICH per state law. This report covers progress made on each of these assigned duties since the last annual report of the TICH.

ACTION ON STATUTORY REQUIREMENTS

(1) Survey Current Resources

During the 2025 quarterly meetings, TICH members discussed a need for further information from state agencies, especially concerning the housing status of clients served with state funds and how the state agencies may be preventing or ending homelessness.

The diversity of State agencies along with the numerous private entities that deliver services for people experiencing homelessness and for persons at risk of homelessness presents a significant challenge to identifying and presenting a unified survey of resources. Through routine presence at TICH meetings the appointed agency representatives and advisory members are provided opportunities to describe their programs and progress. Discussions on programming decisions relating to current resources were also often discussed.

The information on CoCs and information to find homeless resources noted below can also be found on the TICH page of the TDHCA website, <https://www.tdhca.texas.gov/texas-interagency-council-homeless-tich>.

Continuums of Care (CoCs)

The Continuum of Care (CoC) Program, funded by the U.S. Department of Housing and Urban Development (HUD) and described further below, is designed to assist individuals (including unaccompanied youth) and families experiencing homelessness and provide the services needed to help such individuals move into transitional and permanent housing, with the goal of long-term stability.

More broadly, the CoC Program is designed to promote community-wide planning and strategic use of resources to address homelessness; improve coordination and integration with mainstream resources and other programs targeted to people experiencing homelessness; improve data collection and performance measurement; and allow each community to tailor its programs to the strengths and challenges in assisting homeless individuals and families within that community.

There are currently 12 Continuums of Care in the State of Texas each with a designated Point of Contact (POC) for Homeless Persons. The contact can be found on the [HUD Exchange Website](#) for each CoC region.

Each CoC, as a direct recipient of funds from HUD, then awards funding to local homeless service providers to support their work in the community. A chart showing the amount of homeless assistance grant awards made to each CoC in 2024 can be found below in Chart 1. Each CoC designated POC for Homeless Persons can provide a list of organizations in the community that may be able to provide assistance to an individual or family experiencing homelessness or at-risk of homelessness.

Resources to find homeless service providers

TDHCA annually provides Emergency Solutions Grant funding to a network of local homeless service providers in each CoC region. Eligible activities provided under the ESG program and a list of agencies

currently being funded can be found on the [Emergency Solutions Grants \(ESG\) Program Page](#). In addition, individuals can search for homeless services providers in their area on TDHCA's [Help For Texans](#) page.

The Texas Health and Human Services Commission operates the 2-1-1 Texas network that helps Texas citizens connect with the services they need, by phone or internet. No matter where an individual or family lives in Texas they can dial 2-1-1, (877) 541-7905, or access the 2-1-1 Texas website <https://www.211texas.org/>, and find information about resources in their local community including Housing and Homeless services.

Update on HUD Homeless Assistance Grant funding

The Texas Homeless Network (THN) and its Continuum of Care (CoC) partners provided information about resources provided from federal funding sources, namely funding from HUD's Homeless Assistance Grant FY24. This reporting is important because federal funding can bolster the efforts of state funded programs and recipients of these funds can utilize state funds to leverage dollars from the U.S. Department of Housing and Urban Development (HUD). CoC funding competitions are discussed regularly when competitions are open. Chart 1 depicts the 2025 CoC funding allocations by CoC.

In 2024, Congress authorized U.S. Department of Housing and Urban Development to implement a two-year Notice of Funding Opportunity (NOFO) cycle for the Continuum of Care (CoC) program, providing greater predictability and administrative efficiency for grantees. However, in 2025, new HUD leadership signaled a shift away from this approach, indicating plans to issue a revised NOFO that would require CoCs to re-compete and coordinate funding across both existing and potentially new projects.

According to national policy organizations such as the National Alliance to End Homelessness and Corporation for Supportive Housing, this proposed change introduced significant uncertainty into the CoC funding process, particularly for renewal projects that rely on timely federal support to maintain housing and services. The shift also raised concerns about administrative burden, continuity of care, and potential disruptions to housing stability for people experiencing homelessness.

In response, CoC stakeholders across the country challenged HUD's approach, and litigation was filed on behalf of CoC grantees. These legal disputes contributed to delays in the release of the FY2025 NOFO, with the timeline extending into 2026. As a result, CoCs in Texas and nationwide did not receive FY2025 CoC grant funding within the expected timeframe, and providers reported funding gaps and operational challenges for entities and individuals dependent on these resources.

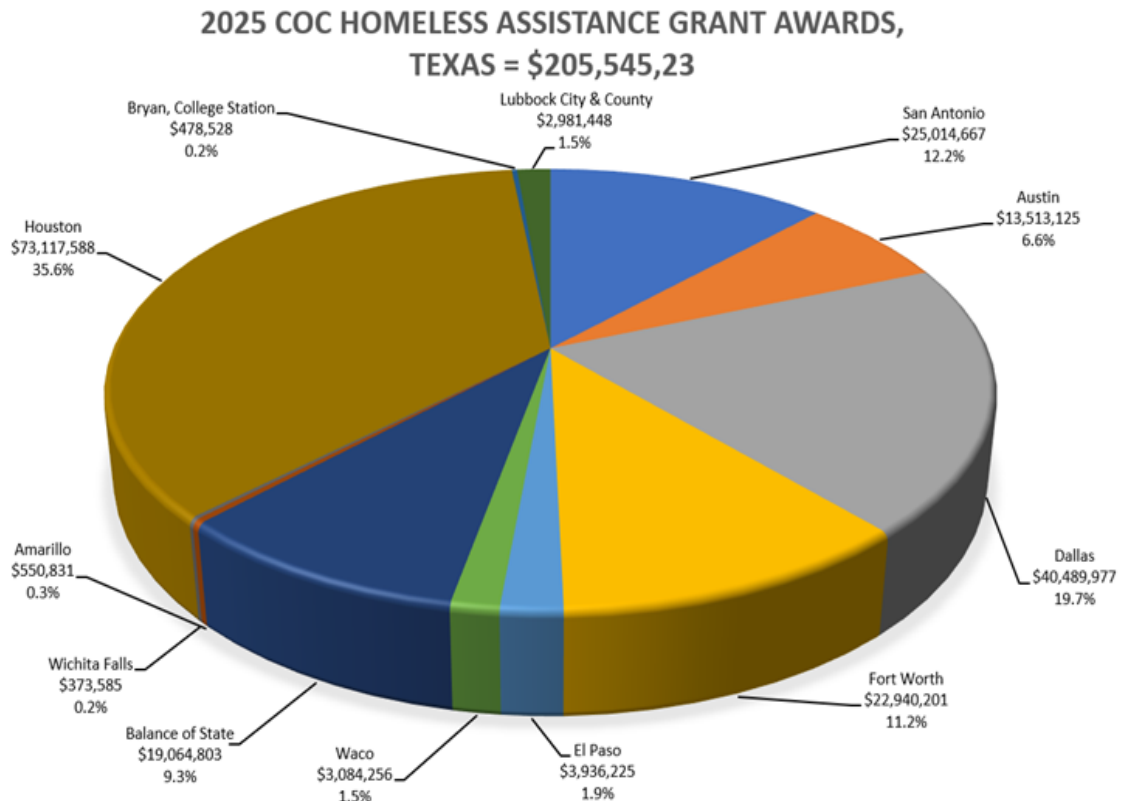


Chart 1 – Texas CoC Funding Allocation

(2) Initiate an Evaluation of Future and Current Needs

TICH finds extensive limitations in existing sources of data on homeless populations. In the past, the Council in conjunction with TDHCA, discussed plans to establish an information database to support more sophisticated evaluation of current and future needs. A key component in this effort would be the development of a data warehouse. The proposed system would integrate data from the state's twelve independent Homeless Management Information System (HMIS) implementations. HMIS gathers client-level data from persons served in homeless assistance programs in CoC jurisdictions. Its use is widespread because HMIS allows homeless service providers to better coordinate an effective homeless crisis response system and because programs receiving some federal and state funding are required to use it. The data warehouse would have the ability to match records in HMIS across all twelve CoCs in Texas and to connect to existing data in agencies' administrative datasets for cross-systems analysis.

TDHCA had previously identified funding for this effort in 2013 and the legislature approved use of the funds for a homeless data warehouse activity; however, there were concerns among the CoC members regarding which entity would own the data, so the project never entered the implementation phase and funding was reprogrammed elsewhere. Representatives from the Texas CoCs remained interested in the concept of a data warehouse and reconvened in October 2019 to establish the Texas Homeless Data Sharing Network, which will share data among 10 of the 12 CoCs (see next section for more information).

The Texas Homeless Data Sharing Network addresses the requirements set forth by the CoCs with regard to the oversight and structure of a shared data warehouse:

- A non-governmental entity with strong ties to Texas CoCs and its communities should lead the effort;
- Resources are made available through public and/or private sources that allow expenses of constructing a system capable of integrating large, diverse data sets such as those in question; and;
- Official agreements are structured between each participating entity to establish equity among all and preserve client and Contributing HMIS Organization (CHOs) information security and anonymity.

Homeless Data Sharing Network

Building upon the work in late 2018, Texas Homeless Network worked with project partner Amazon Web Services (AWS) on developing a plan for a homeless data sharing network proof-of-concept (POC). Texas Homeless Network partnered with two CoCs on the project: the Texas Balance of State CoC (TX BoS CoC), and Houston, Harris, Montgomery, and Fort Bend County CoC. The participating CoCs signed data sharing agreements and uploaded anonymized data that had been collected in HMIS between June 1, 2016 and May 31, 2018 to a central data warehouse for aggregation and de-duplication. The POC proved successful so THN and interested CoCs began planning the implementation of a Texas Homeless Data Sharing Network pilot project.

October 2019

The planning stage started in October of 2019 giving the necessary time to plan out the implementation phase of the Texas Homeless Data Sharing Network (THDSN) pilot and bring on a consultant to assist in the process. Because this project requires the skills and knowledge around data warehousing strategies, data security concerns (especially Health Insurance Portability and Accountability Act, known as HIPAA), and the technical aspects of database architecture as it relates to continually integrating disparate data sets, the beginning of the planning stage was focused on procuring an expert to assist with this. Three of five previously planned benchmarks were achieved during October 2019.

1) THN staff held preparatory conference calls with CoC lead representatives that would become the informally organized THDSN steering committee in August and September 2019, in order to coordinate the meeting in October. The group of 12 attendees met at the Omni Galleria in Houston during the Texas Conference on Ending Homelessness. The RFP for a project planning consultant was reviewed and approved. The group also held discussions on needs regarding a data sharing/use agreement(s) and reviewed a draft of a governance agreement for THDSN.

2) THN staff and partners reviewed and discussed the governance structure draft but chose not to finalize until a planning consultant could be in place to facilitate a more directed discussion on

the creation of this structure. THN and partners agreed to continue meeting as an informal THDSN steering committee until the final governance was created.

3) The vote to approve membership on the THDSN steering committee was decided to be postponed until the final governance was created.

4) THN staff posted the Request for Proposals for a project planning consultant following the October 8th meeting.

5) The THDSN steering committee reviewed the proposal submission for a consultant to assist throughout the planning phase of the project and chose to contract with the Corporation for Supportive Housing (CSH). The contract was signed on October 25, 2019.

November 2019

THN and CSH worked on a pilot project timeline and presented a preliminary version to THDSN steering committee members for comment. The THDSN steering committee and CSH decided to review the final draft pilot project timeline before choosing whether or not to approve after the Thanksgiving break at the in-person, all-day meeting on December 9th.

December 2019

The THDSN steering committee and project partners met to review and finalize the pilot project timeline and THDSN Governance Structure and planned to create data sharing and data use agreements. Three of four previously planned benchmarks were achieved this month.

1) The THDSN steering committee, project partners and CSH met on December 9, 2019. 17 partners from around the state joined THN's two lead staff and four staff members of CSH. Attendees reviewed and approved the final drafts for the pilot project timeline.

2) Attendees of the December 9th meeting also reviewed and approved the final drafts for the Texas Homeless Data Sharing Network (THDSN) Governance Structure. Board members were identified to represent 9 of Texas' 11 CoC's (11 was the total CoCs in TX at that time), and of that group executive committee members were nominated for later approval by the board at-large.

3) During the meeting on December 9th, the THDSN Board decided to delay the creation of a data sharing use agreement at the advice of the project's planning consultants from the Corporation for Supportive Housing (CSH) until a vendor was chosen through the RFP process.

4) Five THDSN Board members were elected to the THDSN Executive Committee by electronic vote on December 20, 2019. Two slots remained empty.

2020 THDSN Highlights

- THN posted the RFP CSH technical assistance providers helped to create to solicit proposals from data warehouse vendors and established the THDSN Board, including THN's CEO, as the

committee to review each and choose three to move to a second round.

- Three data warehouse vendors presented to the group and, ultimately, Green River and its OpenPath Data Warehouse was chosen as the vendor for the THDSN implementation. THN signed the contract with Green River on April 21, 2020.
- Later in April the project's Data Use Agreement was finalized and approved by the THDSN Board after Kearney, McWilliams, and Davis, PLLC provided a legal review and approving the agreement.
- Before 2020 closed out three CoCs joined the THDSN and uploaded HMIS data on persons for whom data was collected from 2012 to present. The three CoCs were: The Texas Balance of State CoC, Houston/Harris County CoC, and the Fort Worth/Tarrant & Parker County CoC.

2021 THDSN Highlights

- In 2021 four CoCs joined the THDSN and uploaded HMIS data on persons for whom data was collected from 2012 to present. The four CoCs were: The Amarillo CoC, Dallas/Dallas & Collin County CoC, The Waco/Heart of Texas CoC, and the El Paso/El Paso County CoC.
- THN staff and THDSN board members began discussions with Superior Health Plan and Texas Health Services Authority (THSA) and C3HIE to advance statewide health and homelessness data integration

2022 THDSN Highlights

- Strengthened internal leadership capacity with the hiring of Anja Taylor as THDSN Project Manager, establishing dedicated operational oversight for network growth and implementation.
- Published the inaugural statewide homelessness Data Dashboard on the THN website, expanding public access to statewide homelessness data and trends.
- Expanded THDSN participation by onboarding two additional Continuums of Care: Austin/Travis County and Waco/McLennan County.
- Executed a Business Associate Agreement with Superior HealthPlan, establishing the legal and operational foundation for cross-sector data-sharing.
- Formalized strategic partnerships with the Texas Health Services Authority (THSA) and C3HIE to advance statewide health and homelessness data integration.

2023 THDSN Highlights

- Expanded the THDSN Data Warehouse, achieving a 47% increase in total account holders and significantly broadening user access across participating CoCs.
- Shared two client panels from the Data Warehouse with C3HIE to support THN's partnership with Superior HealthPlan.
- Established a quarterly Data Warehouse refresh cycle aligned with CoC HMIS upload schedules, improving consistency and reliability in statewide reporting.
- Co-presented with Green River on THDSN implementation at THN's 2023 Texas Conference on Ending Homelessness (TCOEH).
- Presented on THN/THDSN initiatives at quarterly Texas Interagency Council for the Homeless (TICH) meetings, increasing statewide visibility and stakeholder engagement.
- Submitted an Amazon Web Services Health Equity Initiative Grant proposal on behalf of THDSN

to support infrastructure expansion and innovation.

- Developed and secured Board approval for the THDSN Governance Structure policy framework.
- Developed and implemented THDSN Board Member and Advisory Committee Member Roles and Responsibilities policies to strengthen accountability and governance.
- Created and secured Board approval for the THDSN New User Application and New User Agreement, standardizing onboarding and user compliance processes.
- Defined and implemented Open Path user roles and user-level permissions, improving access controls and strengthening data governance within the Data Warehouse.
- In 2023, TSAHC extended its support for the THDSN by awarding an additional \$50,000 to sustain and advance the project over the following year.

2024 THDSN Highlights

- Expanded the THDSN Data Warehouse, achieving a 73% increase in total account holders over the previous year and substantially growing statewide system utilization.
- Advanced cross-sector data-sharing efforts with Superior HealthPlan, Texas Health Services Authority, C3HIE, and PointClickCare, identifying 7,850 mutual clients across systems.
- Maintained quarterly Data Warehouse updates aligned with CoC HMIS upload schedules to ensure timely and reliable data availability.
- Co-presented with Green River on THDSN implementation at THN's 2024 Texas Conference on Ending Homelessness (TCOEH).
- Continued quarterly presentations on THN/THDSN initiatives at Texas Interagency Council for the Homeless (TICH) meetings to support statewide coordination and visibility.
- Supported implementation of THDSN within the Coordinated Entry Assessment process across the Houston CoC, expanding system-level integration into frontline service delivery.
- Responded to and supported multiple data requests for research and policy analysis, including the Houston Eviction Diversion Study, the Mayor's Office of Public Safety and Homeland Security, the National Alliance to End Homelessness, and multiple academic research partners.
- Submitted funding proposals to The Meadows Foundation, the AWS Imagine Grant, and the Sid W. Richardson Foundation to support THDSN sustainability and expansion.
- Developed the THDSN Data Cost Matrix to formalize pricing methodology and support long-term sustainability planning.
- Represented THDSN at the National Human Services Data Consortium (NHSDC) Conference in Kansas City.
- Published two statewide reports on behalf of THDSN: *2023 State of Homelessness in Texas* and *An Examination of Veteran Homelessness*.
- Due to the limited availability of additional funding to sustain the project, TSAHC awarded THN an additional \$100,000 in support of the THDSN, helping to ensure the project remained active and operational across Texas.

2025 THDSN Highlights

- Developed and implemented the THDSN referral process within the Texas Balance of State Continuum of Care, providing direct Data Warehouse access to service providers at Denton

County MHMR and United Way of Denton County.

- Continued data-sharing efforts with Superior HealthPlan while expanding managed care engagement through partnership exploration with Aetna and UnitedHealthcare.
- Established automated data transfers (ADTs) for the Texas Balance of State Continuum of Care.
- Maintained quarterly Data Warehouse updates aligned with CoC HMIS upload schedules.
- Officially onboarded the San Antonio CoC to the THDSN, further expanding statewide network participation.
- Presented at the 1st Annual HMIS Data Symposium hosted by CFTH and the 2025 Texas Network of Youth Services (TNOYS) Conference; additionally led development of a keynote panel at the 2025 NHSDC Conference in New Orleans featuring statewide HMIS implementation partners in Arizona, Michigan, and Virginia.
- Supported multiple research and policy data requests, including work related to the Access to Justice initiative and the University of Texas.
- Continued facilitation of quarterly statewide HMIS implementation calls.
- Formalized partnerships with the Episcopal Health Foundation and Corporation for Supportive Housing to advance a statewide managed care organization (MCO) data-sharing strategy.
- Developed a strategic partnership with UnitedHealthcare as the identified MCO partner for coordinated implementation efforts.
- Secured \$75,000 from The Meadows Foundation and a \$45,000 subgrant through CSH to support MCO partnership development focused on addressing social determinants of health and strengthening care coordination for vulnerable populations.
- In 2025, THN received an additional \$50,000 grant from TSAHC to support the THDSN. TSAHC has also committed to continued funding for the project in 2026 and 2027. The sustained support from TSAHC over the past several years has been essential to the development and ongoing operation of the THDSN.

(3) Assist in Coordinating and Providing Statewide Services

TICH accomplishes this requirement by attending regular meetings and cooperating with state agencies, convening a diversity of providers, policy makers, advocates and homeless individuals in THN's Annual Conference on Ending Homelessness, and participating in workgroups relevant to addressing identified challenges. Additionally, through TDHCA's administrative support of TICH, including maintenance of the TICH web pages (<https://www.tdhca.texas.gov/texas-interagency-council-homeless-tich>), interested parties are able to access information and assistance.

TICH continues to increase communication between state agencies and non-profit agencies through webinars, in-person workshops and teleconferences. THN hosts monthly CoC Leader conference calls designed to facilitate conversation among the 11 CoCs in Texas to work on common issues and provide information that may be helpful in preventing and ending homelessness across Texas.

During 2025, to assist in coordinating and planning statewide services, TICH members provided updates

about several programs and services for people experiencing homelessness. An overview and update on how TICH member agencies are serving people experiencing homelessness can be found below.

Council Members

TDHCA

Emergency Solutions Grant (ESG)

The ESG program, is a competitive grant that awards funds to private nonprofit organizations, cities, and counties in the State of Texas to provide the services necessary to help persons who are at-risk of homelessness or homeless quickly regain stability in permanent housing. The ESG program is funded by the U.S. Department of Housing and Urban Development (HUD) and is administered by TDHCA in the State of Texas.

The ESG program provides funding to:

- Engage homeless individuals and families living on the street;
- Improve the number and quality of emergency shelters for homeless individuals and families;
- Help operate these shelters;
- Provide essential services to shelter residents;
- Rapidly re-house homeless individuals and families; and
- Prevent families and individuals from becoming homeless.

As reported in the 2025 State Low Income Housing Plan and Annual Report reporting on fiscal Year 2025, which is program year 2024 (September 1, 2024 – August 31, 2025), the ESG program expended \$10,509,885 and served 32,260 individuals in fiscal year 2025 the most recent fiscal year for which data is available.

Texas Ending Homelessness Fund

The 85th Texas Legislature passed H.B. 4102, which was enacted on September 1, 2017. The act amended Subchapter H, Chapter 502, Transportation Code to add Section 502.415, Voluntary Contribution to Ending Homelessness Fund (EH Fund). This section allows registrants of a motor vehicle in Texas to elect to contribute any amount of funds to the EH Fund. Funds will be sent by the assessor-collector to the comptroller and held in trust to be administered by TDHCA as trustee. The funds must be utilized to provide grants to counties and municipalities to combat homelessness. The Act further requires TDHCA to adopt rules governing applications for grants from the fund, and the issuance of those grants.

Beginning January 1, 2019, Texans gained the ability to donate to the Texas EH Fund (www.txhomelessfund.org) when they register or renew registration for their vehicle.

Donations to the fund will help:

- Enhance the number and quality of emergency shelters
- Prevent families and individuals from becoming homeless
- Encourage self sufficiency
- Secure stable housing

TDHCA annually awards funds to eligible municipal and county governments, since the launch date through August 2025, Texans have voluntarily contributed \$1,746,940 to the Ending Homelessness Fund.

Homeless Housing and Service Program (HHSP)

HHSP was established during the 81st Texas Legislature through an appropriations rider and codified during the 82nd Texas Legislature. Through HHSP, the state provides funding to Texas municipalities with populations over 285,000 to support services to homeless individuals and families. Cities currently served through HHSP include Arlington, Austin, Corpus Christi, Dallas, El Paso, Fort Worth, Houston, Plano, and San Antonio.

Allowable activities include construction, development, or procurement of housing for homeless persons; rehabilitation of structures targeted to serving homeless persons or persons at-risk of homelessness; Essential services for homeless persons or persons at risk of homelessness; or the operation of emergency shelters or administrative facilities. As reported in the 2026 State Low Income Housing Plan and Annual Report, the HHSP program expended \$6,016,081 and served 9,603 individuals in SFY 2025.

HHSC

HHSC staff provided updates on several programs available to support collaboration of services and to help people with mental illness who are homeless or at risk of becoming homeless find and keep housing.

Healthy Community Collaboratives (HCC)

HHSC allocates \$33 million in state general revenue each biennium to local community collaboratives consisting of public, private, and spiritual organizations serving people with a mental illness, or substance use disorder, experiencing homelessness. Participants receive wrap-around housing services and supports, including rental assistance; utility assistance; groceries; furniture; individual and group mental health counseling; psychiatric services; and substance use services. In state fiscal year 2026, participating counties included Travis, Tarrant, Harris, Comal, Guadalupe, Bexar, Hunt, Navarro, Smith, Wood, Henderson, Van Zandt, and Rains.

Senate Bill (S.B.) 58, 83rd Legislature, Regular Session, 2013, established the HCC program and required DSHS to award a maximum of five grants to the most populous municipalities in this state located in counties with a population of more than one million. The 2018-19 General Appropriations Act, S.B. 1, 85th Legislature, Regular Session, 2017 (Article II, HHSC, Rider 73), appropriated \$25 million in general revenue and allowed HHSC to set aside up to \$10 million for rural collaboratives over the biennium to fund community collaborative grants pursuant to Texas Government Code, Chapter 539.

S.B. 1849, 85th Legislature, Regular Session, 2017, provided the basis for expanding the HCC program into less densely populated areas of the state. This shifted the geographic priority of the program by giving preference to counties with less than 100,000 inhabitants. New legislation also required HCC sites to work with local law enforcement to divert people eligible for HCC from correctional facilities (for example, jails) to treatment facilities or other supports. 2026-27 General Appropriations Act, S.B. 1, 89th Legislature, Regular Session, 2025 (HHSC, Article II, Rider 50) allocated \$2.5 million in each fiscal year to expand HCC. HHSC will complete procurements in fiscal year 2026.

The HCC program utilizes the Coordinated Assessment Model, focusing on aligning the needs of people experiencing homelessness with referrals to services addressing their needs. Providers conduct coordinated assessments to rapidly and effectively match a participant's needs to available housing and services. Further, the coordinated assessment system standardizes the access and assessment process and coordinates referrals across the local service area.

HHSC staff provided updates throughout 2025 on the HCC program. HCC providers enrolled 224,461 participants in state fiscal year 2025. 1,820 participants moved into housing, representing just over one-quarter of those enrolled unhoused, 925 participants maintained housing, and 12 months after program exit, 4,828 participants avoided a new episode of homelessness resulting in an 87% success rate. HCC participants were likely to experience a number of positive outcomes related to securing housing and employment, addressing behavioral health service needs, and reducing rates of substance use and justice system involvement. The report is available on HHSC's website at the following address: hhs.texas.gov/sites/default/files/documents/hcc-grant-program-report-card-fy25.pdf.

Supportive Housing Services

Supportive Housing services are currently required in the Performance Contracts of all thirty-nine Local Mental Health Authorities and Local Behavioral Health Authorities (Centers). These include assistance in locating, moving into, and retaining housing and treatment planning to facilitate recovery.

Services must be provided as part of the Evidence-Based Practice (EBP) of Permanent Supportive Housing. This EBP involves the provision of services to assist people in choosing, obtaining, and maintaining safe, affordable, and integrated housing. Once housed, individuals are provided home-based skills training to maintain their housing. This service includes recovery planning to facilitate independent living and recovery with an emphasis on improved functioning and quality of life.

Supportive Housing services also emphasizes flexible, voluntary services. People can accept or refuse other services, but staff must continue to offer supportive and flexible engagement around housing and crisis planning when needed.

Supportive Housing Rental Assistance Program

Twenty of the thirty-nine Centers mentioned above help people across the state who are homeless or at risk of becoming homeless with temporary rent subsidies, utility payments and move-in costs. They also work on homelessness prevention and rapid re-housing to keep people housed or move them quickly into

housing. This program is for people who are eligible to receive mental health services at the Centers and are homeless and willing to have a transition plan to either subsidized housing or become self-sufficient in their rent. In fiscal year 2020, the number of Centers providing direct rental and utility assistance to eligible individuals increased to thirty-six.

Texas Workforce Commission (TWC)

The Texas Workforce Commission and its 28 Local Workforce Development Boards, contracted service providers, and community partners provide a wide range of quality workforce development and connection services for Texas employers and job seekers. This network is critical for individuals who are experiencing or are at risk of experiencing homelessness through the provision of immediate and practical support that addresses this barrier to employment. In 2025, nearly 3,000 individuals who identified as being homeless received employment-related services at Workforce Solutions offices across Texas. Services offered at these locations include one-on-one job coaching, resume and application preparation, internships, job search, career exploration, training and development resources such as on-the-job training, and support services such as transportation assistance and work-related supplies.

Workforce Innovation & Opportunity Act Services

TWC leverages the Workforce Innovation and Opportunity Act (WIOA) to provide a vital pathway to employment for adults and youth experiencing homelessness. WIOA grants this population priority of service under the “low-income” category and recognizes homelessness as a barrier to employment. This critical designation ensures that individuals facing challenges—such as the lack of a stable address or transportation—receive immediate access to intensive, individualized support without delays. A cornerstone of the statewide strategy is building a coordinated, holistic support network. Through strategic partnerships with local shelters, school district homeless liaisons, and community-based organizations, Texas' Workforce Solutions offices create a "no wrong door" approach that seamlessly integrates workforce development with the essential wraparound supports needed to achieve stability.

Through this framework, TWC delivers a range of tailored services designed to foster lasting economic self-sufficiency. For adults, this includes access to occupational skills training and on-the-job training opportunities, supplemented by critical supportive services that remove immediate barriers, such as assistance with transportation, child care, and obtaining identification. Local programs that serve in-school and out-of-school youth help build a foundation for success for low-income youth, including those experiencing homelessness, through services like financial literacy education, skill development, comprehensive guidance and counseling, post-secondary preparation activities, leadership development opportunities, and work experience.

Choices Program Housing Assistance

The Choices program helps people who receive Temporary Assistance for Needy Families cash benefits to find jobs and become more independent. To address the unmet housing needs of Choices program recipients who do not receive WIOA-funded services, Boards establish collaborative partnerships with housing authorities and sponsors of local housing programs. Workforce Solutions office staff perform initial and ongoing assessments to determine the employability needs of individuals. These assessments

must report on unmet housing needs and how those needs are a barrier to full participation in the workforce and progression to self-sufficiency.

Child Care Services

The challenge of finding affordable child care is a significant barrier to employment for individuals in families experiencing homelessness. If not already receiving support through WIOA-funded services, these individuals can receive child care subsidies, regardless of their employment status, through the TWC-managed Child Care Services (CCS) program. Parents experiencing homelessness can qualify for three months of child care subsidies. If a parent finds work or starts an education or training program within the initial three months, they can retain their child care eligibility for an additional nine months. Families experiencing homelessness are not required to contribute a copay for CCS.

Homeless Veterans Services

Veterans experience homelessness at a higher rate than the general public. To support these veterans, TWC partners with grantees of the U.S. Department of Labor's Veterans' Employment and Training Services Homeless Veterans' Reintegration Program (HVRP) to offer career exploration, job-search and placement services, occupational training and counseling, and other vital assistance to Texas veterans experiencing, or who are at-risk of, homelessness. In 2025, Boards partnered with 13 HVRP grantees to help empower veterans across the state to reach their full employment potential and obtain high-quality career outcomes through stable, meaningful employment.

DFPS and TJJD

Preparation for Adult Living (PAL)

DFPS and TJJD staff provided updates on the PAL program at DFPS which ensures that older youth in substitute care are prepared for their inevitable departure from DFPS care and support. At any given time, there are about 3,500 youth 16 years of age and older in substitute care. PAL program staff strive to provide each of these youth with skills and resources they will need to be healthy, productive adults and reduce the likelihood of future homelessness. TJJD partners with DFPS to provide PAL to eligible youth who are in TJJD custody or on probation.

DFPS

In 2025 DFPS remained committed to ensuring that every young person preparing to transition from foster care has a well-defined and actionable housing plan in place. To achieve this, DFPS concentrated on enhancing transition planning for foster youth and expanding the availability of supportive services to individuals with lived experience in foster care.

DFPS successfully expanded and strengthened the federally funded Foster Youth to Independence (FYI) Housing Voucher Program by improving access to vouchers and collaborating with the Texas Department of Housing and Community Affairs (TDHCA) to develop a centralized access system. In partnership with Single Source Continuum Contractors (SSCCs), DFPS also worked to build stronger relationships with Public

Housing Authorities (PHAs) statewide, increasing housing options in both urban and rural areas of Texas. Efforts to prioritize homelessness prevention included the implementation of tracking systems to ensure that youth aged 17 and older are consistently engaged in meaningful discussions about housing options with their PAL specialists and caseworkers. Additionally, DFPS, SSCC staff and other supportive individuals in the lives of these youth are committed to facilitating sustainable housing solutions as they transition out of foster care.

Furthermore, in 2025, DFPS relaunched and fully remarketed the Supervised Independent Living (SIL) program, which offers young adults electing to remain in extended foster care the opportunity to live in an environment that supports greater independence while continuing to teach them skills to live fully independently. As a result of this revitalized marketing effort, DFPS observed a significant increase in SIL program participation across the state. These initiatives underscore DFPS's dedication to supporting the long-term success and housing stability of foster youth transitioning into adulthood.

TDCJ

Texas Correctional Office on Offenders with Medical or Mental Impairments (TCOOMMI)

TCOOMMI provides pre-release screening and referral to aftercare treatment services for special needs offenders releasing from correctional settings, local jails, or other referral sources. TCOOMMI contracts with Local Mental Health Authorities across the state to provide continuity of care services for persons on probation or parole by linking them with community based interventions and support services. TDCJ staff updated TICH on continued efforts to monitor progress made in meeting the treatment, rehabilitative, and educational needs of special needs offenders in the adult and juvenile criminal justice system.

Advisory Members

Texas Council on Family Violence (TCFV)

TCFV is Texas's statewide coalition in Texas supporting family violence programs, facilitating prevention efforts, creating safety-focused coordinated community response systems, and investing in policy and systems change to create a safer Texas. TCFV is a membership agency made strong by the 89 family violence program members and nearly 1,500 individual Texans. Housing remains the most commonly survivor-reported gap, and the post-housing shelter landscape presents a critical gap for survivors who face challenges in securing affordable, permanent housing. In FY2025, HHSC-funded Texas family violence programs provided 775,354 nights of safety to 23,901 survivors seeking emergency shelter. In FY 2024, 50% of survivors (23,447) seeking shelter were denied shelter solely due to a lack of space, a metric that has been consistently high for years in Texas. This ongoing crisis is driven by a severe shortage of affordable housing, which both limits pathways out of shelter and reduces access to shelter itself. As an advisory member to TICH, TCFV works in close partnership with housing systems, including THN, to ensure survivor-informed solutions are embedded in statewide strategies. Centering the voices of survivors and their children is not optional, but essential to effectively addressing homelessness in Texas. All systems and service providers will serve survivors of family violence and must be equipped and prepared to

respond effectively—making trauma-informed, survivor-centered approaches essential to serving the whole person and addressing the complexity of their experiences and vulnerabilities.

Texas Homeless Data Sharing Network (THDSN) and Managed Care Partnerships

Housing status is a critical social determinant of health (SDOH), making it essential to address the health-related needs of individuals experiencing homelessness to improve housing stability and reduce disparities. To support this, Texas Homeless Network (THN) leverages the Texas Homeless Data Sharing Network (THDSN) to strengthen data sharing between healthcare and homeless response systems. In 2022, THN partnered with Superior HealthPlan (SHP), alongside the Texas Health Services Authority (THSA) and C3HIE, to conduct a data match that identified 7,850 shared clients, reinforcing the strong overlap between healthcare and homelessness systems.

Despite continued collaboration with SHP, progress has been limited by persistent data-sharing barriers. To address this, THN secured support from the Episcopal Health Foundation (EHF) and engaged the Corporation for Supportive Housing (CSH) to provide technical assistance in strengthening data-sharing processes. Building on this foundation, United Healthcare (UHC) has joined as a new managed care partner, with THN currently working alongside UHC and PointClickCare to establish a secure and compliant data-sharing infrastructure. This collaborative effort aims to transform fragmented systems into a coordinated ecosystem, improving communication, reducing service gaps, and enabling more timely, effective interventions for individuals and families experiencing homelessness.

(4) Increase the Flow of Information among Separate Providers and Appropriate Authorities

The ongoing work of the TICH and its execution of statutory requirements results in greater flow of information to providers and authorities. Again, TDHCA support to TICH is the essential means enabling improved communication.

The TICH continues to facilitate dialogue between member agencies and the Office of the Governor through the Governor's representative on the Council, as well as other statewide homeless and housing service providers such as Texas Network of Youth Services (TNOYS), Texas State Affordable Housing Corporation (TSAHC) and the Texas Council on Family Violence (TCFV). Allowing better coordination and understanding of both the agency, service provider resources and capacity.

The Council continues to be open to the possibility of achieving stronger coordination between state agency programs and local CoC systems. A CoC acts as the core entity for organizing resources at the local level for homelessness assistance. The size of CoCs varies, from a single county like Travis County, to a multi-county network like the Texas Balance of State, which covers a swath of 215 rural and non-metropolitan counties in Texas. HUD identifies the CoC as the hub for coordinating service delivery. HUD requires heightened integration between agencies receiving HUD funds and local CoCs. As a result of these regulations, TDHCA and TICH have increased their level of communication with CoC leadership across the

state.

TICH leadership regularly encourages CoC participation in quarterly meetings and tasks of the Council. Unfortunately, CoC participation has been limited to attending the annual TICH meeting hosted at the Texas Conference on Ending Homelessness. The conference is organized by the primary CoC participant in the TICH, Texas Homeless Network (THN) which serves as the lead organization for the Texas Balance of State CoC. It's hoped that CoC participation in future council meetings will increase because this involvement serves to increase the flow of information from the state to local communities.

THN regularly updates the Council on the count of homeless individuals identified in the state through the TDHSN, and of their ongoing efforts to serve homeless individuals and families throughout the state. THN regularly keeps the TICH up to date on the Balance of State CoC competitions and when new HUD funding is released for CoCs.

Texas Homeless Network continues to advance two complementary initiatives to improve housing stability for families in Hidalgo County, Laredo, Victoria, and Texarkana. Through the Innovation Funds program, flexible grants have been awarded to six agencies across these regions. These agencies include Catholic Charities, housing authorities, and local service providers, working together to address critical barriers that traditional funding cannot cover. Funds are expected to be distributed in early 2026, with early implementation insights forthcoming. In parallel, the Family Trust pilot, a direct cash transfer initiative serving 25 families, will launch in partnership with the Laredo Housing Authority, which will support participant referral, provide wraparound services, and host the program's Family Case Manager. While the launch timeline is contingent on hiring this key position, onboarding the first cohort is anticipated in the coming months, with early feedback and impact data to be shared in subsequent quarterly updates.

(5) Develop Guidelines to Monitor the Provision of Services for the Homeless and the Methods of Delivering those Services

Due in part to the intricate patchwork of funding sources and varied service delivery needs of persons experiencing and at risk of homelessness across Texas, TICH has found it challenging within available resources to develop comprehensive and integrated guidelines for quality monitoring of the complex manner of Texas-wide efforts to combat homelessness.

In accordance with Texas Government Code §2306.905(a)(5), TICH will continue to work towards effective monitoring of the provision of services for the homeless and the methods of delivering those services in coordination with THN and the network of Texas' CoC leaders.

(6) Provide Technical Assistance to the Housing Finance Division of the Department in Assessing the Need for Housing for Individuals with Special Needs in Different Localities

THN regularly provides data updates to the TICH at each quarterly meeting, including representatives of

TDHCA, on the homeless population and its various subpopulations, including those with special needs. Notably, THN has over 30 years of experience conducting research and data analysis utilizing sensitive information from people experiencing or at risk of homelessness. While the Department has a robust data analysis capability to inform all program divisions including Multifamily, THN through the TDHSN, has the ability to provide an up to date snapshot of homeless needs around the state. The Multifamily Program Division is responsive to issues relating to homelessness, encourages the development of permanent supportive housing in the programming of its funds, and is collaborative in responding to suggestions for rule and policy changes made by developers of permanent supportive housing in Texas.

At each quarterly meeting TDHCA staff hear updates from other agency members and advisory members and provide updates on TDHCA programs helping to ensure cross collaboration and sharing of new and innovative ideas.

(7) Coordinate with the Texas Workforce Commission (TWC) to Provide Homeless Individuals Information to Assist them in Obtaining Employment and Job Training

In accordance with Texas Government Code §2306.905(a)(7), the TICH must “coordinate with the Texas Workforce Commission, Local Workforce Development Boards (Boards), homeless shelters, and public and private entities to provide homeless individuals information on services available to assist them in obtaining employment and job training.” In fulfilling this mandate, CoCs are responsible for coordinating the programs that serve people experiencing homelessness in local communities. TWC supports the goal of establishing long-term stability for these individuals through the Boards by offering services that connect job seekers with employment opportunities. Several Boards implemented partnerships, initiatives, and events in 2025 that exemplified how collaboration between CoCs and Boards in providing coordinated services can maximize the impact for Texans experiencing homelessness.

Workforce Solutions Gulf Coast

The local Houston CoC includes Workforce Solution Offices in the community’s coordinated response system, which is designed to assist people experiencing homelessness. Through a partnership between Workforce Solutions Gulf Coast’s Homeless Youth Workforce Initiative, the Coalition for the Homeless, and The Way Home Rapid Rehousing program, youth who are experiencing housing instability gain access to career services, job placement, and training opportunities. This collaborative effort helps them secure employment that provides livable wages, ultimately supporting long-term self-sufficiency.

Workforce Solutions East Texas

Workforce Solutions East Texas participates in the East Texas Human Needs Network, which addresses poverty issues and homelessness in Tyler and the surrounding East Texas area. Workforce Solutions East Texas also participates in the Annual Homeless Resource Day in Longview, Texas, where corporations, nonprofits, and government agencies provide people experiencing homelessness with services focusing on education, employment, health and wellness, food and nutrition, housing, finance, and social services.

Workforce Solutions Golden Crescent

Workforce Solutions Golden Crescent collaborates with groups, including the Victoria Homeless Coalition, that are involved in the planning and provision of services to people experiencing homelessness and those at risk of becoming homeless.

Workforce Solutions of West Central Texas

Workforce Solutions of West Central Texas participates as members of area committees, such as the West Texas Homeless Network, which is a group of local organizations that promotes collaboration to prevent and end homelessness in West Central Texas.

TWC participates in quarterly TICH meetings during which the Council discusses new initiatives and programs available around the state. The TICH also seeks to help homeless individuals find assistance from their local Workforce Solutions Office by providing information on the [TICH webpage](#) about services provided by TWC.

Local offices can be found on the [TWC Find Locations Page](#)

(8) Establish a Central Resource and Information Center for the Homeless

2-1-1 Texas currently serves as the state's central resource and information center for persons experiencing and at risk of homelessness. TICH will work with Texas' CoCs, and 2-1-1 to ensure that this system maintains comprehensive and accurate information on current resources.

HUD requires CoCs to utilize Coordinated Entry, a system-wide process designed to quickly and equitably coordinate access, assessment, prioritization, and referrals to housing and services for individuals experiencing or at imminent risk of homelessness. It ensures that all people facing a housing crisis have fair and equal access to resources, allowing for efficient identification and connection to housing assistance based on their needs.

THN assists the TICH with the compilation and synthesis of data on homelessness on a statewide level. Historically the most common source of this data is collected each year through a PIT count by CoCs during the last ten days of January. Once PIT data for the year is released THN offers insights into trends, successes and areas for improvement at the following quarterly TICH meeting. However, THN also assists through analyses performed using the THDSN and provides updated statewide data dashboards to the TICH on data collected throughout the year from participating CoCs and programs.

In addition, TDHCA provides a short analysis of the annual PIT count and homelessness in Texas as well as other in-depth analysis of housing and services for low-income individuals and households in the annual State of Texas Low Income Housing Plan and Annual Report (SLIHP). The previous year's SLIHP and other associated reports can be found on the TDHCA website, <https://www.tdhca.texas.gov/housing-resource-center-annual-or-biennial-plans-and-reports>.

Below is an infographic summarizing statistics for the 2024 Point-in-Time Count in Texas, and a snapshot of homelessness in Texas for 2025 from the Texas Homeless Data Sharing Network.

The State of Texas

2024 Point-in-Time Count

The Annual Point-in-Time Count (PIT) was conducted on the last 10 nights of January to identify the needs of households residing in Unsheltered locations (such as cars, streets, parks, etc) as well as Sheltered locations (Emergency Shelter and Transitional Housing). The PIT Count aims to provide a snapshot of the individuals and families experiencing homelessness in a geographical area, over the course of one night.



56%
Sheltered

←  →
27,987
People experiencing
homelessness



44%
Unsheltered

Demographic Information

Responses are self-report and/or observations and may not be representative of the entire population

Adults (25+)
22,118

Youth (18-24)
1,713

Children (0-17)
4,156

2,732 Adults



reported they are currently
fleeing domestic violence

1,837 participants



Reported that they are a
veteran

5,193 Adults



reported they are
chronically homeless

3,758

Responded to having a
Substance Use Disorder



2,657

Responded to having a
Serious Mental Illness



Gender

37% Female

62% Male

1% Trans/NB/Questioning

Racial Disparities



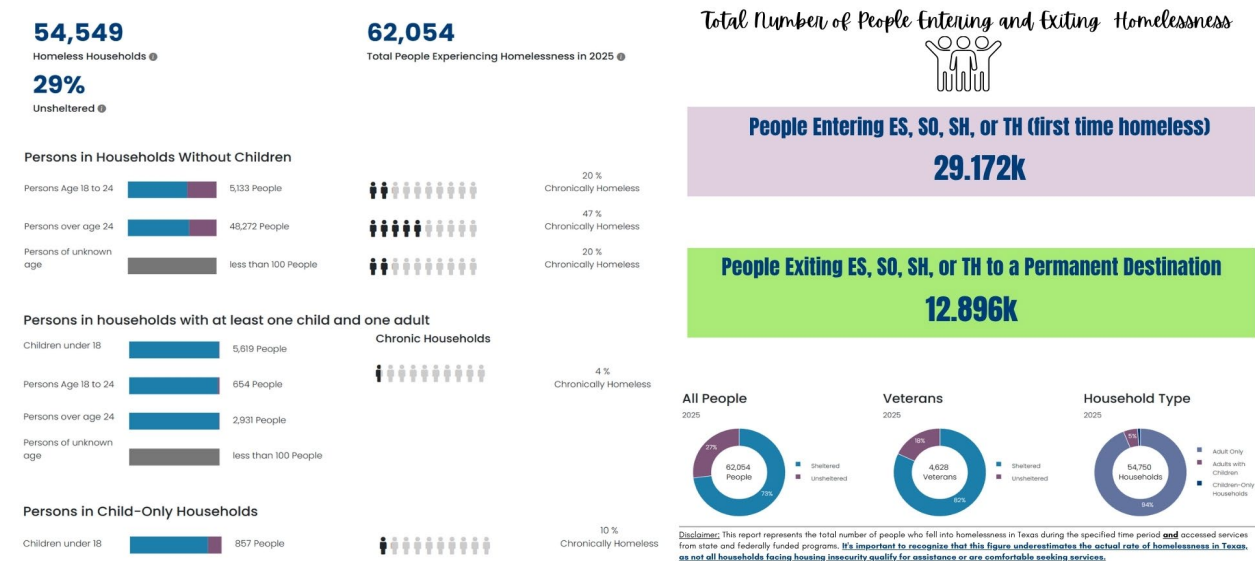
35% of people experiencing homelessness in the BoS are Black or African American, despite only being 13% of Texas' total population according to the US Census.

For more information please contact data@thn.org



2024 Point-in-Time Count Infographic

A Snapshot of Homelessness in Texas



2025 TDHSN Snapshot of Homelessness in Texas

(9) Council Responsibilities Executed by Other Entities

The TICH works closely with THN, a nonprofit organization that provides assistance to Texas communities to end homelessness through training, technical assistance, and policy maker education. THN has the following statutory authority to supplement the TICH's work pursuant to Section 2306.905(b) of the Texas Government Code: "In accomplishing the council's duties under this section, the council and each of its represented agencies may seek program or policy assistance from the Texas Homeless Network or any other organization in this state that has a network of providers with expertise in assisting homeless youth."

THN provides support to agencies and communities that are building systems to end homelessness in Texas through education, resources, and advocacy. This is the umbrella under which all programs and staff operate at THN, and it is under this directive the staff and board derive the agency's purpose and role.

Advocates, nonprofits, and state agencies formed THN to meet the unmet needs they identified in their efforts to end homelessness on the community and state level. Thirty-five years later, THN continues to evolve and is meeting these needs through two primary focus areas, the Texas Balance of State CoC and Statewide Initiatives.

The Texas Balance of State CoC initiative serves 215 counties in Texas, 85% of the state, through technical assistance, training and development of a coordinated response to end homelessness. The Statewide Initiatives program serves all of Texas in the areas of advocacy, community support through VISTA AmeriCorps Support, implementation of a Texas Homeless Data Sharing Network, representation in state agency and council planning, and through organizing an annual conference on ending homelessness. These two initiatives intersect and complement each other as THN strives to meet its goal of ending homelessness.